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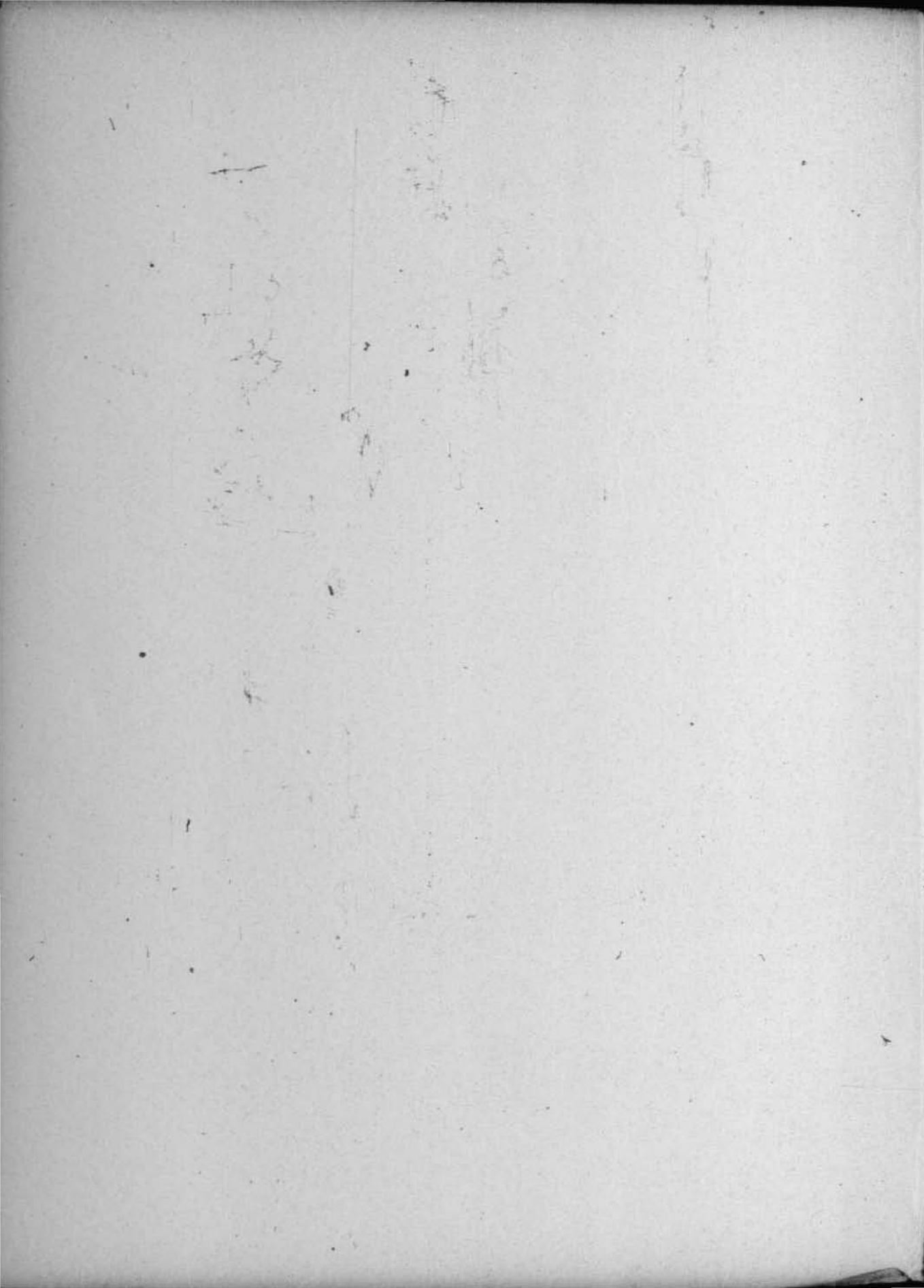
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*First Annual Report
State Welfare Board*



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First Annual Report
OF THE
State Welfare Board
AS MADE TO
GOVERNOR FRED P. CONE

FOR THE PERIOD

July 1, 1937 - June 30, 1938

AS REQUIRED BY
The State Welfare Act
Senate Bill No. 1111

WITH REPORTS OF THE
Twelve Florida Welfare Districts



WELFARE BOARD MEMBERS: CLYDE TAYLOR, CHAIRMAN; ALTO ADAMS, VICE-CHAIRMAN;
G. T. SHANNON, SECRETARY; R. POPE REESE, W. H. MILTON, JOHN V. ROBERTS, IVEY
FUTCH.

CLAYTON C. CODRINGTON, COMMISSIONER

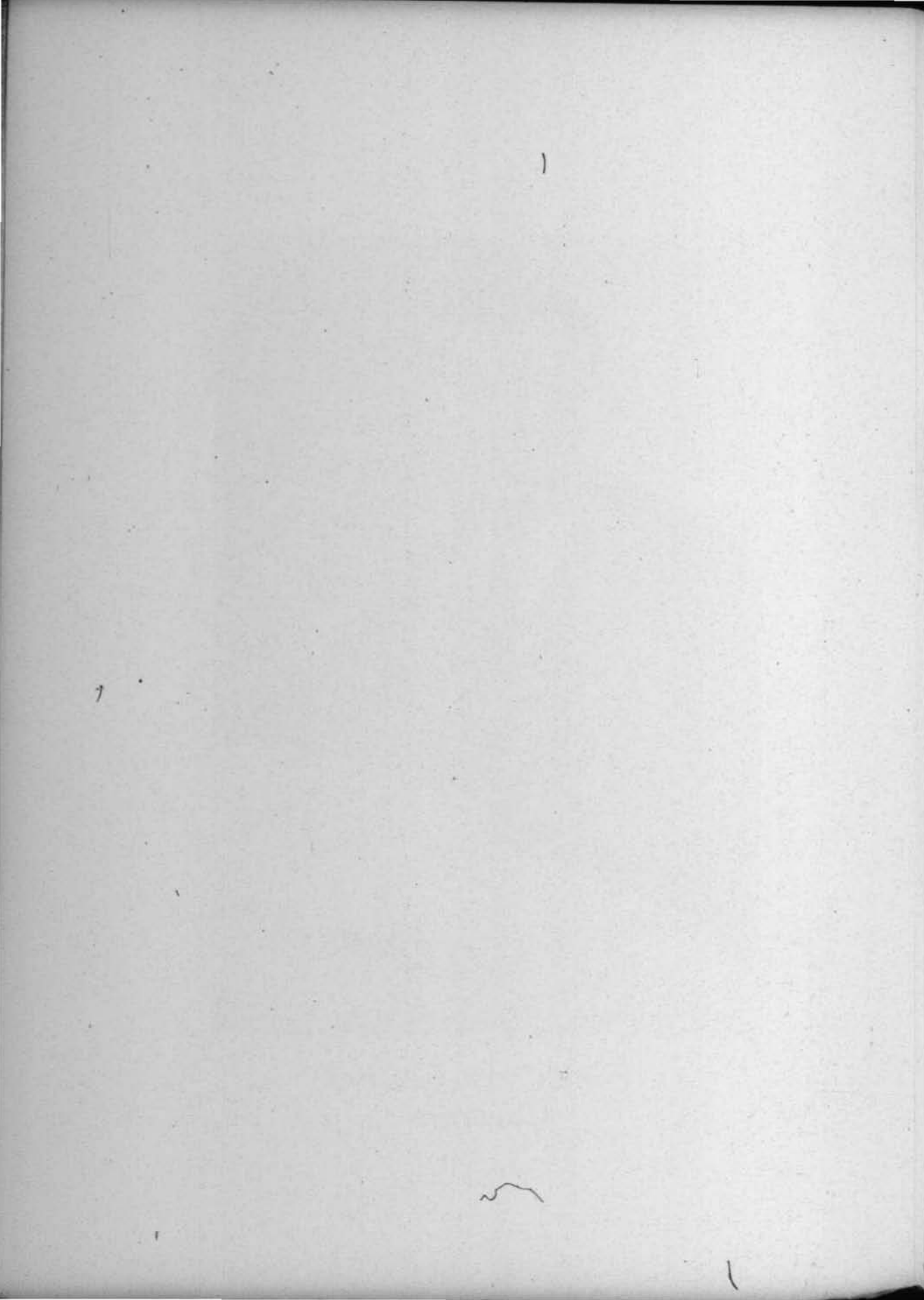
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FRED P. CONE
Governor



REPORT TO THE GOVERNOR

Honorable Fred P. Cone, Governor
State of Florida
Tallahassee, Florida

In compliance with the provisions of Senate Bill No. 1111, we have the honor to present herewith our second semiannual financial report, with an accurate accounting of all receipts and expenditures during this initial year of our tenure in office. Embodied in this report you will find a review of the various activities of this board from its induction on July 1, 1937, to the end of its first fiscal year, June 30, 1938.

We are happy to report that in the field of public assistance the board has been able to advance the Old Age Assistance and Aid to the Blind pro-

grams to a point where the number of recipients is in excess of the anticipated number of eligibles, based upon estimates resulting from a statewide survey made by the former State Board of Social Welfare, cooperating with the Works Progress Administration.

A state plan for Aid to Dependent Children was presented to the Social Security Board, at Washington, D. C., during June and if the expected approval is given, this program will be put into effect without delay.

Progress in the payment of Old Age Assistance and Aid to the Blind, with monthly increases in disbursements, the number of beneficiaries and the average grant, is epitomized in the following tables:

OLD AGE ASSISTANCE

Month	Grantees	Amount	Average Grant
July	10,838	\$ 125,240.74	\$ 11.56
August	11,859	171,663.00	14.48
September	14,357	226,851.00	15.80
October	17,551	279,392.00	15.92
November	20,217	323,045.00	15.98
December	22,893	364,459.00	15.92
January	25,477	398,201.00	15.63
February	26,635	414,566.00	15.56
March	27,606	425,503.00	15.41
April	28,345	428,737.00	15.13
May	28,894	428,480.00	14.83
June	29,469	428,810.00	14.55
GRAND TOTAL		\$ 4,014,947.74	\$ 15.20

AID TO THE BLIND

Month	Grantees	Amount	Average Grant
January	47	\$ 847.00	\$ 18.02
February	374	5,980.00	16.37
March	677	10,719.00	15.83
April	965	14,757.00	15.29
May	1,224	18,327.00	14.97
June	1,426	21,019.00	14.74
GRAND TOTAL		\$ 71,649.00	\$ 15.20

While administration of public assistance is a major activity of this board, we desire to stress that it has many other duties, the prompt and efficient performance of which is reflected in the social well-being of the state. Of large importance is the fact that through this agency federal funds approximating \$20,000,000 per year are brought into Florida and are poured into its social stream, adding to the security of hundreds of thousands and bringing comfort to many who are in need.

SCOPE OF ACTIVITIES

In clarifying this statement, we deem it appropriate to recite that this board in addition to the three public assistance categories administers the distribution of surplus commodities, and federal child welfare services through the State Child Welfare Department; it certifies for WPA employment, NYA employment, surplus commodities; it is the selecting agency for the Civilian Conservation Corps; it licenses and supervises child-caring agencies, institutions for children, boarding homes for children, maternity homes; it gives service to county and city commissions, juvenile and county courts, local welfare organizations, civic groups, Crippled Children's

Commission, State Hospital, colleges and universities in the award of NYA scholarships, Girl's Industrial School, Florida Farm Colony, Boy's Industrial School, out-of-state institutions, state child welfare departments.

That the financial benefits which the state receives because of its co-operation with the federal government in administering the Social Security Act, and in applying other legislation intended for the relief of distress may be the better understood, we submit the following summary of income from this source during the past fiscal year:

Old Age Assistance	\$ 2,092,666.40
Aid to the Blind	37,594.20
Child Welfare	22,977.83
Surplus Commodities	544,370.78
Sewing Rooms	532,146.08
CCC	2,051,280.00
WPA	12,691,277.03
NYA	656,109.38
TOTAL	\$18,628,421.70

(Each dollar spent by the state for administrative expense brought a return of \$23.57 in Federal money.)

IT IS A PARTNERSHIP

In further clarification, it is in order to set out that the relation be-

tween the state and federal governments in welfare work is that of a partnership. In the Old Age Assistance and Aid to the Blind categories the state assumes the burden of administrative expense, less 5 per cent of the amount of its grants by the federal government, and matches funds dollar for dollar. It defrays the expense of administering CCC selections, administering the distribution of surplus commodities, administering WPA and NYA certification, and in other ways plays the part of a junior or senior partner as the case may be. BUT FOR ITS COOPERATION, none of the large sum previously outlined would be available, other than the comparatively small amount raised by state taxation. Nor would Florida be able to participate, except so far as its own limited resources would permit, in the present gigantic national welfare movement. To obtain the many benefits enumerated, the state is required to bear an administration cost that is small in comparison with even the monetary returns.

From the incipency of the program through to the present moment, the minimizing of administration cost has been a chief concern of this board. At the start, however, it was necessary to take into consideration the large number of applicants for assistance and their need, dire in many instances. In order that these might be placed upon the payrolls without delay, the Board decided to employ a comparatively large staff which was to be reduced as rapidly as was feasible. Reduction of staff, however, has been retarded by the emergency of the recession which has compelled the assignment of a large number of visitors

to the certification of persons seeking WPA employment. So insistent has been the demand for certification of work relief applicants from various sections of the state that our staff has been able to devote only a part of its time to usual routine duties, although supplemented by visitors generously paid for by the WPA and placed at our disposal.

COST DECLINES

Despite unexpected handicaps, however, the administrative cost of Old Age Assistance per case has declined from the \$3.99 high of October 1937, to the \$1.29 low of June 1938. In this and other departments many economies have been effected, among which may be mentioned the reduction of state office personnel by 15 at a savings in salary of \$2,457.66 per month. This was accomplished although our Old Age Assistance rolls increased from 10,838 in July of last year to 29,469 in June of this year, our Aid to the Blind rolls had climbed to 1,426 this year, and our distribution of surplus commodities had increased because of a new federal ruling extending eligibility to a large class receiving Old Age Assistance and Aid to the Blind. State office expense had further been swelled by the employment of an ophthalmologist when the Aid to the Blind program went into effect and by the employment of a liaison officer in connection with State Hospital work.

In its endeavor to practice the utmost of economy consistent with efficient operation, the Board fixed a low salary scale to apply impartially to all personnel of similar classification. The basic rate of pay for visitors

was fixed at a low of \$68.00 per month for juniors and a high of \$100.00 per month, to be attained on a basis of successful experience extending over a stated period. Since educational and other requirements of visitors are comparable to those of teachers in our grade schools, it was felt that the compensation should be equally as high, especially as they are required to furnish their own automobiles. Clerical employees are compensated on a slightly reduced scale, while departmental executives receive in no instance more than the statutory limit of \$250.00 per month. The average salary for the districts (including executives) is but \$90.22 per month. This low scale we feel is justified by the necessity for stretching funds placed at our disposal as far as possible.

Any breakdown of costs is necessarily difficult, since various departments are served by the same personnel. In order to arrive at reasonably accurate conclusions visitors and other social workers have been required to provide a daily schedule showing their expenditure of time. Similar regulations prevail in the state office. By this careful check we are able to apportion the expense incurred in administering any given phase of our program.

INVESTIGATIONS EXPENSIVE

In connection with administration of the public assistance categories, we respectfully call to your attention an initial high cost resulting from the necessity of rigid and expensive investigation of the eligibility of applicants. This investigation, especially as to age and income, is more difficult than would casually appear. Vital statistics were practically unknown at the time

that persons now 65 years of age were born, throwing the burden of proof of age upon other forms of evidence. Ability of children to support their parents, especially in the case of large families, can often be determined only after long and laborious inquiry.

The cost of original investigations rightly should be a capital rather than an administrative charge. This cost, under a proper accounting, would be distributed over a period of years commensurate with the life expectancy of those placed upon the rolls.

Upon the completion of these original investigations it is obvious that much of the expense of administration will be eliminated. The number becoming eligible through natural process is small compared with the long waiting list that greeted this board when programs were inaugurated.

MERIT SYSTEM ADOPTED

To assure the employment of competent and trained personnel, the Board at its organization meeting voted to adopt the Merit System, generally used throughout the nation and known to have the approval of the Social Security Board. A Merit System Committee was created, composed of Dr. Elmer Hinckley of the University of Florida, Dean Mary B. Merritt of the University of Miami, Mr. F. A. Mahan, member of a district board, Mr. George T. Shannon, member of the State Board, and Mr. C. C. Codrington, state welfare commissioner, with the personnel supervisor of the State Board serving as executive secretary.

This committee has conducted four examinations, as a result of which 609 persons have been declared eligible for

employment in the social service division. At the expiration of the fiscal year, 341 of these were employed in the districts and were giving satisfactory service. Eligibles obtained through two previous examinations conducted by the former Board of Social Welfare brought total eligibles employed and unemployed on June 30, 1938, to:

Directors	40
Unit Supervisors	119
Visitors	1,028

The board also adopted as a fixed policy the exclusive employment of residents of the state if such were available, in order that Floridians might profit to the fullest possible extent from its operations. It went further than this and specified that district boards should give preference to residents of the district, wherever possible, and even to residents of a county for county positions.

A MAJOR PROBLEM

By building up a reserve force of eligibles the necessity for transferring personnel to outside territory has been removed.

One of the problems which confronted this Board when it assumed authority was to find a means whereby it might expend funds available for Old Age Assistance and Aid to the Blind the first year without leaving either a balance or a deficit and without building up an abnormal case load to carry over into the second year. The problem was one that could not be solved entirely to our satisfaction. We began the year with 10,838 persons on our Old Age Assistance rolls, with a total monthly expenditure of but \$125,240.74. It was impractical to di-

vide the money at our disposal by 12 and expend one part each month, because of the necessity for adding to the number of eligibles, which could be done only after careful investigation. It was equally impractical to add a sufficient number of eligibles at any time to use up the unexpended balance, as such unrestricted recruiting would have brought us into the second year of the program with the rolls so heavily burdened that a reduction in the average grant would have been imperative. In such a contingency the only recourse would have been an automatic reduction of the grant on a per capita basis, something that is not provided for in the State Welfare Act and that might not be sanctioned by the Social Security Board, since grants are made on a basis of need and there would have been no evidence that such need had been reduced.

Under the circumstances the Board felt that the wisest plan would be to speed up old age assistance investigations and to quickly inaugurate an Aid to the Blind program. This was done with the result that the end of the fiscal year found 30,895 enrolled and jointly receiving \$449,829.00 monthly. This ratio of expenditure, if permitted to prevail will consume appropriations for the second fiscal year in their entirety.

Following a ruling of the state comptroller, the unexpended balance at the end of the first fiscal year was diverted to the payment of Aid for Dependent Children, previously impossible because of a statutory provision that revenue must come from the General Fund, which had remained depleted. A plan was submitted to the Social Security Board in June, shortly

after the ruling was made, and upon its approval our public assistance program will be fully launched.

12,227 APPLICATIONS PENDING

Because estimates upon which earlier plans of this board as well as legislative appropriations were based proved too conservative, there yet remains a large waiting list of applicants for Old Age Assistance and a smaller one of applicants for Aid to the Blind. The earlier estimates placed the number eligible for Old Age Assistance at 27,304 and the number eligible for Aid to the Blind at 1,280. At the end of the fiscal year, 29,469 persons were receiving Old Age Assistance and 1,426 Aid to the Blind. At that time there were 12,227 applications pending for Old Age Assistance and 804 for Aid to the Blind. Indications were that additional applications for Old Age Assistance and Aid to the Blind would be filed, other than those of persons becoming of eligible age.

Statistics compiled by the Social Security Board reveal that in April 306 Floridians per 1,000 population 65 years of age and over were receiving Old Age Assistance, as compared with 211 for Georgia, 139 for Alabama, 148 for Tennessee, 196 for Arkansas, 192 for North Carolina, 171 for Mississippi, 283 for South Carolina and 307 for Louisiana. The average for 49 states (District of Columbia included) was 214. Florida ranked 12th from the top.

Other statistics, compiled in February by this board, showed that Florida's average grant for Old Age Assistance at that time was \$15.56, as compared with \$10.95 for Alabama,

\$9.63 for Georgia, \$9.38 for Kentucky, \$10.85 for South Carolina, \$9.30 for North Carolina, \$13.36 for Tennessee, \$9.14 for Arkansas, \$4.57 for Mississippi, \$9.95 for Louisiana.

FLORIDA TAKES LEAD IN SOUTH

The comparison is convincing proof that Florida ranks well among the Southern states in the speed with which names were placed on the rolls, in the percentage receiving grants and in the amount of the grant.

When the State Welfare Board took over the duties of the State Board of Social Welfare there were 10,838 recipients of old age assistance and 8,416 applications pending. During the past fiscal year we have received 36,278 applications, making a total of 44,694. We have disposed of 32,467 in the following manner: 21,423 approved, 6,889 rejected, and 4,155 disposed of for other reasons such as death, moving from state, etc. At the close of June 30, 1938, we had on the rolls 29,469 old age assistance recipients, which included 10,838 inherited from the old board and had 12,227 applications pending.

During the fiscal year 765 persons who had become eligible for Old Age Assistance through attaining the age of 65 years were added to the rolls, while 1,950 recipients were removed by death. This mortality rate of 6.6 per cent of the total case load is a distressing reminder of the ravages of Time.

The Aid to the Blind Plan was approved by the Social Security Board in December 1937. We started accepting applications the same month. At

the close of December we had 516 applications pending. We have since received 2,231 applications, making a total of 2,747. At the close of June 30, 1938, we had disposed of 1,943 of these

applications in the following manner: 1,523 approved, 314 rejected, and 106 disposed of for other reasons, and had 804 pending.

Other activities of the district boards during the year were:

New Cases Certified for Commodities	19,600
(Total Receiving Commodities — 122,020)	
Referrals to Works Progress Administration	35,497
Referrals to National Youth Administration	4,824
Referrals to Rural Resettlement	149
Applications Completed for CCC	8,123
Services to other Federal Programs	257
Families Receiving Case Work Services	1,005
Other Services to Individuals	3,322
Services to Mental Hospitals	76
Services to Penal Institutions	119
Services to Public Children's Institutions	186
Services to Private Children's Institutions	31
Services to Juvenile Courts	62
Services to Courts on Adult Cases	36
Services to County and City Welfare Departments	6,055
Out of Town Inquiries	7,323
Other Services	2,000

COMMODITY PROGRAM EXPANDED

The board's opportunity for serving Florida's needy was increased during the year due to expansion by the Federal Government of its surplus commodity program. This expansion, prompted by need occasioned by the economic debacle, took the form of a more generous allocation of foodstuffs and a broadening of the eligible list to include all recipients of public assistance whose incomes were less than 100 per cent of their budgetary needs. Welcome though this windfall was, it nevertheless entailed considerable additional expense, both for distribution and for the certification of applicants. Our visitors were required to give

much time to this certification, as had been the case when the WPA work program was enlarged. Naturally, this slowed down other phases of the work to some extent. The number of clients eligible for surplus commodities is expected to be increased by this new dispensation from approximately 122,020 persons to approximately 165,000.

Although this board is not charged with the purchasing of surplus commodities, it was gratified by the action of the Surplus Commodities Corporation in purchasing surpluses of Florida citrus fruit, Florida celery and Florida fish. Grapefruit and celery, going into secondary markets outside the state, were introduced to many who had previously regarded them

only as luxuries. An increased demand resulted from the wholesale "sampling".

We feel that our hearty cooperation with the Surplus Commodities Corporation had some bearing upon its inclusion of Florida in its buying campaign.

The purchase of surplus fish followed closely upon your successful attempt to improve the condition of saltwater fishermen who were the victims of low prices. At that time surplus commodities had been one of the means used to give emergency relief. On other occasions these foodstuffs proved to be a "first line of defense" against actual want.

EQUIPMENT REPLACED

Equipment and furniture required in the operation of the state office, the twelve district offices and the thirty-two unit offices and the surplus commodity department would have necessitated a large investment upon the part of the state had it not been so fortunate as to be the legatee of the former FERA. The present value of this heritage is problematical although its replacement value would exceed \$100,000.00. The gift included some 550 typewriters, 33 trucks, 22 cars and large numbers of desks, filing cabinets tables, etc. The office equipment and furniture alone is conservatively valued at \$28,378.50, the appraisal being made on a current average blue-book allowance of \$15.00 each for the typewriters, and other articles in proportion. The typewriters were rebuilt machines when bought by the FERA and vary in age from 10 to 20 years.

With so much used equipment on hand, the Board adopted a policy of

gradual replacement and constant repair and maintenance. The last month of the fiscal year it traded in five trucks for new ones, one new truck having been acquired some months earlier because of pressing need, and authorized the repair of all old vehicles. Two of the old automobiles were also traded in for a new car. Twenty-six new typewriters, seventy-two new metal filing cabinets, and electric fans to the value of \$498.45 were also bought and distributed among the districts.

PROPOSED BUDGET ADOPTED

A proposed budget for the next fiscal year was adopted by this board at its June meeting and provides for the expenditure of \$752,950.00 in state funds for all administrative costs. In this connection we desire to call attention to the estimate of the former State Board of Social Welfare, submitted in conformity with Senate Resolution No. 12, which placed the cost of administration at \$1,129,820.00 "if the State of Florida is to cooperate with federal relief programs, such as the cost of commodity distribution, the cost of investigation and certification of service to the WPA, NYA, the cost of CCC enrollments, etc". The state is now cooperating fully with the federal government in all the particulars specified. Reference is made to this estimate in no critical spirit but merely to show that this board has practiced the utmost in economy of operation.

The budget as set up would permit average payments of \$15.00 per month to 2,000 recipients of Aid to the Blind and 26,711 recipients of Old Age Assistance. It is apparent, therefore

that the number of persons receiving public assistance in these two categories can be increased only by payment of an average grant of less than \$15.00 per month, which was at one time considered an equitable yardstick for Florida although much more liberal than the average for Southern states. It is thought likely that the average grant will be somewhat reduced through the semiannual reviewing of all cases, as required by the Social Security Board. It has, in fact, in the Old Age Assistance category, declined from a high of \$15.98 in November to \$14.55 in June, as the result of these reviews, permitting an increase in the number placed on the payroll.

Compensation for a reduction of grants is found in the thought that only by this means, under present limited appropriations, can public assistance be extended to many others in equal need.

DISTRICT BOARDS COOPERATE

The State Welfare Act charged this board with the responsibility of determining policies and supervising administration. It imposed equally important obligations upon the district boards. These are required to pass upon the eligibility of all applicants for Old Age Assistance, Aid to the Blind and Aid to Dependent Children, to direct and administer all district activities. Upon their fairness in determining eligibility depends to a large extent the success of the entire program and the public evaluation of its merit. They are responsible for the selection of district staffs, subject to the approval of the State Board. They are a direct contact with the people of

the various counties which they represent and their personalities inspire that public confidence which is so essential in the success of our undertaking. At this time the State Welfare Board desires to express its appreciation of the cooperation which it has received from these district board members, all of whom serve without compensation.

This board has had but slight precedent to guide it, as the welfare program in Florida was in an experimental stage when it assumed direction. Many puzzling situations presented themselves, all of which we have conscientiously attempted to solve to the best interests of those whom we were selected to serve. The board, for instance, has had to choose between high cost or delayed action. Between placing all eligibles on the rolls or a reduced grant. Between extending assistance to borderline cases that appealed to our sympathy or hewing to the line so that more of the destitute might be cared for. In its own behalf it desires to state that it faced all the many and varied dilemmas with an open mind and with no other purpose than to do the best it could.

LEGISLATURE DID WELL

It is perhaps not out of place to re-cite that the 1937 legislature, which fashioned and passed the State Welfare Act, under your guidance, was also forced to reach conclusions based upon estimates that while honest were not entirely accurate. The legislature also had little precedent to guide it. Even under these difficult circumstances there is no doubt but that it functioned well and that it inaugurated a humanitarian program that will be of far-reaching effect in ameliorating distress in this commonwealth.

In presenting a new program to the public and in its intelligent interpretation, the press of the state has rendered an invaluable service. Daily and weekly newspapers alike have been most generous with their space. Because of this kindly cooperation many drains upon the time of the busy staff workers have been avoided and prospective applicants have obtained a quick and ready insight into the scope and intent of the program. Misunderstandings have been cleared up without delay and a real savings in both time and money has been effected. Malicious and misleading propaganda has been curbed.

State radio stations have also without exception tendered their facilities for the dissemination and interpretation of welfare news.

District board members, district directors and others identified with welfare work have appeared before civic, luncheon and similar clubs and before official municipal and county bodies on numerous occasions with good effect.

These three agencies deserve great credit for the moulding of a healthy public opinion as relates to social welfare, a solid opinion based upon fact and accomplishment.

AGED LEAVE HOSPITAL

At your suggestion, the Board has cooperated in the removal from the Florida State Hospital to home surroundings of 14 inmates whose condition no longer required their detention but who were without adequate means of support. Four other similar old age assistance cases are pending. Our state liaison officer, Mrs. Herberta Ann Leonardy, arranged board and lodging for these persons

during the 30 day interim period required by state law before they could become eligible for Old Age Assistance after leaving an institution. This meant the raising of approximately \$420.00 from private sources, funds being obtained as gifts from charitably inclined civic and fraternal organizations. Old Age Assistance, always in excess of the average grant, was granted in each of these cases, so that the recipients might have enough to meet their needs and spend the evening of their lives among the remaining congenial friends of earlier years. In contributing to the happiness of these "forgotten" men and women, it is thought that Florida pioneered in a new form of social welfare.

The Board is required to guard and promote the welfare of dependent children. Because there are three different child welfare responsibilities vested in the Board, some confusion has resulted in the minds of the public. Aid to Dependent Children, sometimes referred to as Mother's Pensions, will be administered through the Public Assistance Department and by the same personnel which has responsibility for Old Age Assistance and Aid to the Blind. Aid to Dependent Children is categorical relief and is given in order that children may live in their own homes or with relatives. It differs from the other two categories only in the amount of matching federal funds which is at the ratio of one federal dollar for two state dollars as opposed to the other classifications which are matched dollar for dollar. The primary purpose of Aid to Dependent Children is to offer financial assistance for those children whose security and home life are threatened by poverty.

CHILD WELFARE DEPARTMENT

The Child Welfare Department has responsibility for developing and establishing resources for the prevention of child dependency, neglect and delinquency and safeguarding children placed away from their own homes through the supervision and licensing of institutions and boarding homes. To supplement and strengthen the Child Welfare Department, Child Welfare Services have been established in several counties through joint planning and financing by the State Welfare Board, local counties and the Federal Government.

One of the functions of the Child Welfare Department is to act as a coordinating agency for all types of child welfare in the state. It is required by law to "cooperate with all child caring institutions, or agencies within the State which shall meet with the standards and regulations for proper care and supervision prescribed by the State Board for the well-being of dependent children". The Department is also required to assume the supervision, approval and licensing of all child caring institutions and agencies and family boarding homes for children. Of 37 institutions and agencies privately supported in the state, 21 have been licensed. Further service from the department and greater effort toward improvement of standards on the part of other institutions is necessary before licenses can be recommended.

Florida has lagged behind other states in development of family boarding home care for children which in many states has largely taken the place of institutional care. There are

at present 71 boarding homes for children known to the Child Welfare Department. Twenty-nine have been licensed or recommended for license. In order to bring all homes up to standard requirements and overcome the handicap of limited staff, the Department has secured close supervision of boarding homes through the cooperation of child caring agencies, probation departments of juvenile courts and county welfare workers.

PAROLE PROGRAM CONDUCTED

To demonstrate the effectiveness of probation and parole service for delinquent children, the Child Welfare Department has been conducting a program of parole service for the girls from the State Industrial School at Ocala. The service of one staff member has been devoted entirely to this work.

The department conducts an inquiry service on children's cases for State Departments and child caring agencies and institutions throughout the country. It is also offering a limited library service to workers throughout the state interested in Child Welfare.

Child Welfare Services, as a provision of the Social Security Act, is administered by the Children's Bureau through the State Welfare Board. Federal funds in the amount of \$22,977.83 yearly have been apportioned to Florida to be spent only for administrative costs.

The primary purpose of Child Welfare Services is to give case work service to children in their own homes or to those who must be provided for

away from their homes. This group includes the homeless, problem, neglected, as well as those children having mental, emotional or physical handicaps. Since 1936, Child Welfare Centers have operated in six counties. Workers in these counties have provided service to 1,801 children, representing a wide variety of children's problems.

FLORIDA WORKERS TRAINED

During the past year 13 Florida girls have received professional training through Federal funds available to the Child Welfare Services program. This training plan was adopted because of the limited number of Florida social workers trained in case work with children and available for employment under Child Welfare Services to give the kind of service desired by the State Welfare Board and the Children's Bureau. It was also anticipated that service for children would be requested by other counties and that the training given would make available qualified workers for these counties.

CCC BRINGS LARGE SUM INTO STATE

The Board is especially gratified at the large sum brought into Florida through the Civilian Conservation Corps, for which it is the selecting agency. In addition to \$2,051,280.00 cash income received by state residents as a result of enrollments, approximately \$3,000,000.00 has been spent to meet the subsistence needs of the enrollees. The trainees themselves are benefited through physical and moral development while in camp and through educational opportunities.

During each month of the fiscal

year Florida maintained an average enrolled strength in the Corps of 5,698 men. As each of these was required to remit \$25.00 per month to dependents at home, whether stationed in or out of the state, it is apparent that needy families received \$1,709,400.00 from this source. To maintain the average strength of 5,698 men, the board was responsible for the enrolling of 4,224 men within the 12-month period. It is interesting to note that Florida's enrollment was 49 per cent more than the quota to which it was entitled on a population basis. The selecting agency was credited by an administrative officer of the U. S. Department of Labor with making this possible by its alertness in always having desirable recruits ready for enrollment.

The Surplus Commodity Department helped to keep the expense of enrollment down by furnishing the trucks required to transport the enrollees to the point of examination.

Financial reports, appended hereto, show in detail the manner in which funds entrusted to us have been expended, while accompanying statistical charts outline the distribution of benefits in the districts and counties.

Permit us to state, in conclusion, that in our opinion the present welfare program is one that must commend itself to the people of Florida because of its benevolent aspects and its enlarged recognition of social obligation. There is no room to doubt that it has alleviated much suffering and has brought security and contentment to many.

We feel indebted to you for having been commissioned to serve our state in such a worth-while cause.

Respectfully submitted as of the close of business, June 30, 1938.

STATE WELFARE BOARD

Clyde Taylor, Chairman

Alto Adams, Vice-chairman

George T. Shannon, Secretary

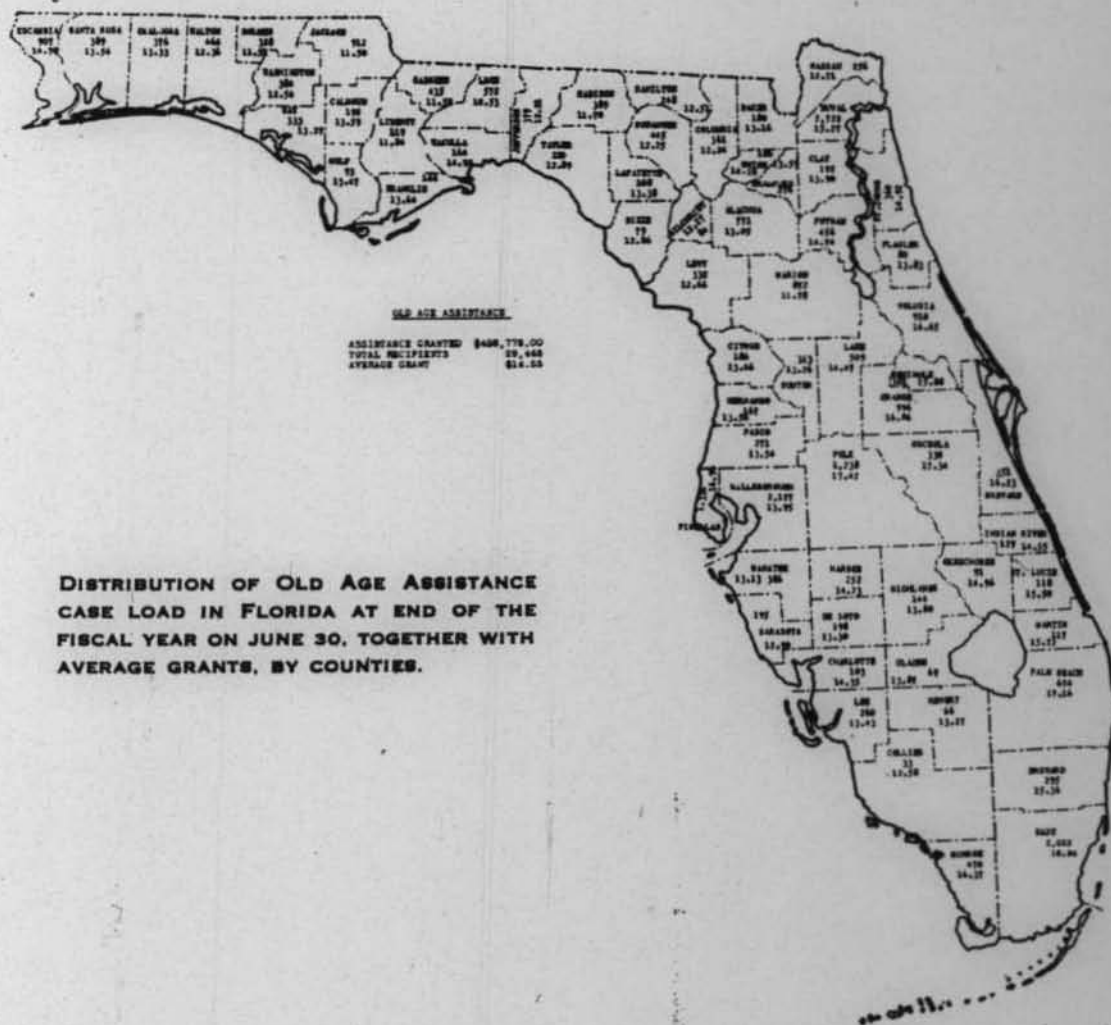
W. H. Milton

J. V. Roberts

Ivey Futch

R. Pope Reese

C. C. CODRINGTON, Commissioner.



ANALYSIS OF RECEIPTS AND EXPENDITURES

July 1, 1937 through June 30, 1938

RECEIPTS

State Appropriations			
Old Age Assistance & Aid to the Blind		\$3,400,000.00	
* Aid to Dependent Children	395,330.40		
Less Expenses incurred by State			
Comptroller and State Treasurer	32,575.95		
		362,754.45	
Total State			3,762,754.45
Federal Grants — O. A. A.		2,389,330.68	
Federal Grants — A. to B.		71,820.00	
			2,461,150.68
Miscellaneous Income			5,416.63
Total Receipts			6,229,321.76

EXPENDITURES

Old Age Assistance	4,014,947.74		
Less Refunds & Cancellations	28,916.50		
Total Net Payments		3,986,031.24	
Aid to Blind Assistance	71,790.00		
Less Refunds & Cancellations	182.00		
Total Net Payments		71,608.00	
ADMINISTRATIVE EXPENSES			
State Office	116,308.83		
State Institutions	1,100.40		
C. C. C. & Inquiry	8,854.32		
Child Welfare	13,650.53		
		139,914.08	
Surplus Commodity Distribution		49,858.00	
District Expenses		693,150.57	
Equipment for Districts		4,924.85	
Equipment for Commodity Distribution		1,536.08	
Equipment on hand for Distribution		4,644.68	
Stationery & Office Supplies		2,415.79	
Total Expenditures			4,954,832.29
Receipts over Expenditures			1,275,238.47
Federal Fund Balance — O. A. A.	296,664.28		
Federal Fund Balance — A. to B.	34,225.80		
State Fund Balance — O. A. A. & A. to B.	581,593.94		
State Fund Balance — A. D. C.	362,754.45		
	\$1,275,238.47		

* Received in June, 1938, prior to approval of Aid to Dependent Children Plan by Social Security Board.

ANNUAL REPORT SURPLUS COMMODITY DIVISION

July 1, 1937—June 30, 1938

(Each 2.4 cents expended in the administration of the Surplus Commodity Department brings the State a return of \$1 in federal money.)

The State set-up of the Commodity Distribution Division of the State Welfare Board consists of the State Office, 5 Districts, 29 Units, and 67 Counties. The WPA furnishes a maximum of 200 workers at an approximate expenditure of \$8,000 a month. Practically \$100,000 of Government money is brought into Florida each year for wages.

The entire State set-up is administered by the State Commodity Office in Jacksonville. All pay rolls for WPA workers are made in this office from time sheets sent in by the Unit Supervisors, and all work of the Commodity Distribution Division is handled by the State Commodity Office.

We have 67 warehouses in the State, one in each county. This warehouse space is supplied by the various counties, or cities, at no cost to the State Welfare Board. Since July 1, 1937, we have improved our warehouse facilities by making a number of changes, increasing our floor space, and bettering the locations.

Bulk commodities are packed in five of our warehouses for individual distribution. In the handling of perishable commodities we pack in the 29 Units. The clothing that is distributed by the Commodity Distribution Division is made in the WPA sewing rooms. All textiles used in making the clothing are shipped directly to the Commodity Division and delivered to the sewing rooms from our warehouses. The finished products are picked up from the sewing rooms by our trucks and delivered to our distributing centers in the various counties weekly for distribution to the certified clients, of which we have an average of 29,000 families with approximately 122,020 persons. From the receipt of the textiles by us to the delivery of finished products to the clients we have to handle these goods 4 times. We also have on hand in Florida approximately 160,500 pounds of cotton to be used in the manufacture of bed pads and comforts for distribution to certified clients and State institutions. All cotton shipped into Florida to be used in the manufacture of mattresses and comforts is handled by the Commodity Department and turned over to the

mattress factories operated by the WPA. The finished product is turned back to us for distribution to certified clients of the State Welfare Board. During the past year we handled 500,000 pounds of cotton and distributed the finished articles. For the coming year the requirements of the mattress factories have been placed at 2,002 bales, or approximately 1,000,000 pounds, to be made into mattresses and comforts. Ticking and comfort coverings to the amount necessary for this amount of cotton also have been placed. WPA Sewing Room requirements have been placed at 2,173,400 yards of textiles to be made into clothing and turned back to us for distribution.

Food supplies are purchased by the Federal Surplus Commodities Corporation in Washington from surpluses arising in the different states. When purchases are to be made, we are asked if we can handle these different products. Upon our acceptance the shipments are made to us, freight prepaid, to the different warehouses indicated for packaging for individual distribution. Twice a month these commodities are delivered to the retail stores handling this distribution service, with a list of clients who are to call for the commodities. This store service is supplied us by the different retail stores at no cost to the Division. We have at present 912 of these retail stores.

During the past year the Federal Surplus Commodities Corporation of Washington, D. C., has had three buying programs in Florida. They purchased surplus oranges in the amount of 2,283 cars, or 825,190 field boxes, for a total expenditure of \$495,114. Celery was purchased in the amount of 532 cars, or 195,726 crates, for a total expenditure of \$195,726. During the month of June, 1938, a total amount of 348,194 pounds of surplus fish was purchased with expenditure of \$20,891.64. The three buying programs brought into the State \$711,731.64 for these surpluses.

TRUCKS

For handling deliveries of the various commodities and clothing we have in the State 33 trucks. These trucks are also used in moving CCC boys every 3 months, movements beginning in July. The October movement was the largest ever made in the State consisting of 3,706 boys. Trucks are also used in moving office furniture, records, etc., for the FERA, the District Welfare Board, as well as the State

Office. During the year 6 of the oldest trucks were traded in for 6 new trucks. The 27 other trucks were reconditioned which puts the entire fleet of trucks in first-class condition.

REPORTS

The Federal Surplus Commodities Corporation in Washington requires detailed reports on every transaction made by the Commodity Distribution Division. Reports are sent in weekly covering the following: Number of clients eligible to receive commodities and

clothing; number of clients calling for commodities and clothing; amount of commodities and clothing distributed to each; total commodities and clothing on hand; spoilage, if any; and a detailed report of activities in general. These reports are compiled in the State Office from detailed reports sent in from the 5 Districts and 29 Units, showing activities in each of the 67 counties in the State. Reports are also made to the WPA on the activities of the workers furnished by them.

Clothing And Household Articles (And Estimated Fair Value) Received From the WPA Women's Work Division, Distributed to Relief Clients And Other Eligibles In The State of Florida Through The Commodity Distribution Division Of The Florida State Welfare Board.

July 1, 1937 Through June 30, 1938

ARTICLES	NUMBER	ESTIMATED FAIR VALUE
Aprons	1,848	\$ 211.86
Infants Accessories	4,330	469.40
Clothing Accessories	4,923	1,969.20
Underwear, Women & Misses	100,522	40,208.80
Coats	4,995	4,995.00
Coveralls	33,234	33,234.00
Diapers	76,276	7,214.90
Dresses, Childs	90,046	54,027.60
Dresses, Infants	41,557	12,467.10
Dresses, Women	67,616	50,712.00
Hats and Caps	900	450.00
Bath Robes, Womens and Misses	3,599	3,599.00
Layettees	725	1,812.50
Gowns and Pajamas	49,316	36,987.00
Pants	48,127	24,063.50
Shirts	89,233	44,616.50
Skirts	2,106	737.10
Slips	86,627	28,420.30
Sun Suits	10,832	3,791.20
Suits, Men and Boys	9,688	7,266.00
Union Suits—Infants	1,267	380.10
Union Suits—Men and Boys	75,396	56,647.00
Comforts	5,961	14,902.50
Curtains	996	348.60
Mattresses—Cot, Crib and Single	1,487	6,464.00
Mattresses—Double	5,743	86,145.00
Pillow Cases	6,822	1,364.40
Pillows	586	439.50
Pot Holders	451	22.55
Rugs	917	917.00
Scarfs	330	33.00
Sheets	4,797	3,597.75
Towels, Huck	30,921	3,210.52
Towels, Terry	3,230	386.60
Wash Cloths	696	34.80
Total	866,100	\$532,146.08

Clothing And Household Articles (And Estimated Fair Value) On Hand As Of June 30, 1938

ARTICLES	NUMBER	ESTIMATED FAIR VALUE
Aprons	89	\$ 10.78
Infant Accessories	1,714	257.10
Clothing Accessories	374	149.60
Underwear, Women & Misses	13,845	6,538.00
Coats	247	247.00
Coveralls	2,111	2,111.00
Diapers	13,325	1,332.50
Dresses, child's	10,321	6,192.60
Dresses, infants	9,783	2,934.90
Dresses, women	3,781	2,835.75
Hats and Caps	137	68.50
Bath Robes, Women & Misses	1,321	1,321.00
Layettees	53	232.50
Gowns and Pajamas	3,760	2,820.00
Pants	3,261	1,630.50
Shirts	4,298	2,149.00
Skirts	228	78.80
Slips	7,844	2,745.40
Sun Suits	1,400	490.00
Suits, Men & Boys	652	490.00
Union Suits, infants	703	210.90
Union Suits, men & boys	11,678	8,758.50
Comforts	1,343	3,357.50
Curtains	99	34.65
Mattresses, Cot, Crib and Single	118	545.00
Mattresses, double	1,589	23,735.00
Pillow Cases	1,096	219.20
Pillows	43	32.25
Pot Holders	41	2.05
Rugs	49	49.00
Scarfs	58	5.80
Sheets	400	300.00
Towels, huck	472	56.64
Towels, terry	35	4.20
Wash Cloths	0	0
TOTAL	96,268	\$71,945.56

Food Commodities (And Estimated Fair Value) Received from Federal Surplus Commodities Corporation and Other Sources Distributed To Relief Clients And Other Eligibles In The State of Florida Through The Commodity Distribution Division Of The Florida State Welfare Board.
July 1, 1937 Through June 30, 1938

COMMODITY	AMOUNT	ESTIMATED FAIR VALUE
Fish, Dry Salt	4,641 Lb.	\$ 278.00
Fish, Frozen	16,200 "	972.00
Cereal, Enriched Oats	79,896 "	10,386.00
Cereal, Rolled Oats	29,539 "	2,954.00
Grapefruit Juice, Canned	102,580 "	10,258.00
Milk, Dry Skim	625,975 "	83,501.70
Potatoes, Irish, Fresh	2,133,308 "	42,666.00

FIRST ANNUAL REPORT

ARTICLES	NUMBER	FAIR VALUE ESTIMATED
Rice Grits	119,775 "	3,595.00
Vegetables, Miscellaneous, Fresh	76,093 "	3,805.15
Groceries, Miscellaneous, Staple	2,655 "	133.00
Apples, Fresh	5,741,598 "	172,247.94
Prunes, Dried	305,750 "	15,288.50
Peas, Dried	176,338 "	7,053.52
Rice	550,927 "	27,546.40
Shortening	320,510 "	35,261.00
Dried Apples	180,000 "	18,000.00
Oranges	1,092,000 "	32,760.00
Celery	189,172 "	5,675.16
Lima Beans, Dried	179,908 "	14,392.64
Peaches, Dried	120,000 "	18,000.00
Navy Beans, Dried	99,859 "	7,988.72
Peas, No. 2 Cans	226,331 "	18,160.50
Flour, Wheat	270,031 "	13,501.55
	12,643,086 Lb.	\$544,370.78

FOOD COMMODITIES ON HAND
JUNE 30, 1938

COMMODITY	AMOUNT	ESTIMATED FAIR VALUE
Wheat Flour	376,769 LB	\$ 18,838.45
Navy Beans, Dried	680,141 "	54,411.28
Peas, No. 2 Cans	338,768 "	27,101.40
Lima Beans, Dried	120,000 "	9,600.00
Prunes, Dried	300,000 "	15,000.00
Rice	460,983 "	23,049.15
Dry Skim Milk	175,221 "	26,283.15
	2,384,128 Lb.	\$174,283.43

OUTSTANDING ALLOCATIONS
JUNE 30, 1938

39 Cars Wheat Flour	58,800 Lb. Car	2,293,200 Lb.
12 " Dried Prunes	60,000 " "	720,000 "
3 " Rice	40,000 " "	120,000 "
1 " Dry Skim Milk	40,000 " "	40,000 "
22 " Wheat Cereal	40,180 " "	883,960 "
5 " Raisins	60,000 " "	300,000 "
5 " Frozen Fish		75,894 "
5 " Salt Fish		118,000 "
12 " Graham Flour	49,000 " "	588,000 "
10 " Grapefruit Juice, 24 No 2 Cans to the case	1,660 Cases	16,600 Cases
1 Order Glassine Bags		22,000 Bags

SUMMARY

Food Distributed From July 1, 1937 to June 30, 1938	\$ 544,370.78
Clothing Distributed From July 1, 1937 to June 30, 1938	532,146.08
Food On Hand July 1, 1938	174,283.43
Clothing on Hand July 1, 1938	71,945.58
	<u>\$1,322,745.87</u>

STATE WELFARE BOARD

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Commodities Purchased In Florida, During 1938 - By The Federal Surplus Commodities Corporation Washington, D. C. _____	\$ 711,731.64
W. P. A. Payroll For Commodity Workers _____	\$ 96,789.86
Total Brought Into The State Of Florida from July 1, 1937 to June 30, 1938 _____	\$2,131,267.37
Amount Expended By The State of Florida For This Program	\$ 50,941.26

CIVILIAN CONSERVATION CORPS

(In this department each \$3.35 spent by the State brings an annual income of \$360.00.)

The work of selecting Florida youths for service in the Civilian Conservation Corps has been one of the duties of the State Welfare Board during the first year of its existence. The board was designated as State CCC Selecting Agency by the United States Department of Labor under the terms of a fiscal plan submitted by the board during the month in which it became responsible for the state's welfare programs.

Members of the Civilian Conservation Corps are paid a basic cash allowance of thirty dollars a month and from this amount each sends home to needy dependents approximately twenty-five dollars. During each month of the 1938 fiscal year, Florida maintained in the Corps an average enrolled strength of 5,698 men. On this basis it is evident that there has been during this twelve month period a CCC income of \$2,051,280 received by Florida persons as a result of enrollments alone. This does not take into consideration an even larger amount spent in maintaining the men in camp and the employment of reserve officers, foresters and others who do not have enrollee status but who are Florida men, given work because of the Corps and paid from the CCC appropriation. On the basis of twenty-five dollar monthly allotments made by enrollees, 5,698 needy Florida families received a CCC income during the year in the amount of \$1,709,400.

In maintaining an average enrolled strength of 5,698 men, the State Welfare Board has during the fiscal year been responsible for the enrollment of 4,224 men.

During a recent visit to the state the Administrative Officer for CCC Selection of United States Department of Labor, pointed out that Florida has the second highest per capita enrollment in the Civilian Conservation Corps of any of the forty-eight American States. In commenting on this fact, the Administrative Officer said: "Florida has an enrollment that is 49% more than it is entitled to on a population basis. The reason for this is the alertness of the State Selecting Agency in always having

desirable recruits ready for enrollment when other states fail to fill their quotas."

Statistics indicate that the typical Florida youth enrolled in the Corps is, at the time of selection by the State Welfare Board, 18 years of age. He has completed the 8th grade of school and has slightly more than four dependents. Disregarding those who never had a regular job prior to entering the Corps, this typical youth has been jobless for nearly five months before enrollment. His weight is approximately 147 pounds; he is 5 feet 8½ inches tall and his chest expansion is 3 inches. He gains from 5 to 7 pounds during the first term of enrollment, much of which is due to good wholesome food and regular habits. Out of each 100 men enrolled from Florida 70 come from rural areas and the average length of service in the Corps is 9.7 months.

On the basis of the above figures it is easy to judge the CCC solely on the basis of its monetary assistance to families which are in need, but, important as that feature is, the public has long since ceased to justify the Corps merely as a means by which twenty-five dollars each month is furnished to families. What is more important is the accomplishment of the Corps in the improvement of the enrollees themselves and the accomplishments of the youths who make up the membership of the Corps.

The Corps has helped to mend family ties, rebuild family morale, and to promote the sharing of family responsibility. It is easily recognized that the wages earned by Florida enrollees and sent back to their dependents represent just as important and tangible financial asset to this state as if the money actually passed through the State Treasury and was spent on the recommendation of the State Welfare Board. This income is reaching families in need, and as the State Welfare Board has the responsibility of selecting the youths who are enrolled, it actually designates the families which receive this income.

The real value of CCC experience to young men in working and living and learning together is expressed in human results and defies statistical measurements. The accomplishments of the Corps in work done can, however, be measured just as the income to the families of enrollees can be expressed in terms of dollars.

The conservation work program advanced by the CCC in furnishing healthful outdoor employment to Florida youths is carried out in this state under the supervision of the various technical agencies of the Department of Agriculture and the Department of the Interior.

During 1937, nineteen CCC camps worked under the direction of the Department of Agriculture. Of these, seven were on national forest lands, ten on private forest areas, and one each on work projects supervised by the United States Biological Survey and the Bureau of Agricultural Engineering.

The major task of the forest camps during the year was the continuation of a program designed to hold forest fire losses to a minimum and to prevent future fires. A total of 5,272 man-days was spent by enrollees in Florida during this year fighting forest fires.

The work of the camps, in addition to actual control operations, however, included a further extension of fire detection, communication and transportation system on national forests under the supervision of the U. S. Forest Service. This work on private forest land is made possible through cooperative arrangements of landowners and state and federal forestry officials.

The program continued throughout the year on national forest land included a varied list of work projects. During the past four years thousands of new acres were approved for purchase by the Federal Government within and adjacent to the boundaries of the Chocawhochee, Osceola and Ocala national forests. The new Apalachicola National Forest Purchase Unit, an area of approximately 275,000 acres, was also established within the past few years. These areas were largely burned-over and cut-over prior to their acquisition or approval for purchase by the federal government, and on them initial steps have been taken by the Forest Service to return them to productivity by putting them under protection and management. The CCC program enabled the federal government to purchase these lands, and provided the necessary man-power to start work on them.

The work totals for the year on tasks largely accomplished by enrollees of national forest camps include the planting of 3,500,000 tree seedlings on barren areas, and the carrying out of timber stand improvement on 28,784 acres of existing stands. Some 17,235 man-days were spent on work in tree nurseries and 7,163

bushels of conifers were collected. By protecting these public lands from fire and planting them to trees, it is expected that they will once again become productive forest areas.

The one camp under the U. S. Biological Survey is located on the St. Marks Migratory Waterfowl Refuge about 20 miles south of Tallahassee. Enrollees of this camp continued improvement of large areas of marshy woodland and the construction of earthwork dykes to keep water levels permanent and encourage growth of water plants on which the waterfowl live. The area is used by wild ducks and geese in the early autumn.

Under the supervision of the U. S. Bureau of Animal Industry, one camp in Hernando County continued improvement operation on the area where scientific livestock investigations are being carried out. Work consisted of developing water systems, building roads, fences and control of erosion. Timber stands on the area were improved and protected against tree and plant disease. This camp was recently discontinued.

Under the joint supervision of the National Park Service, Department of the Interior, and the Florida Forest and Park Service, enrollees accomplished protective measures designed to preserve a middle nineteenth century fortress, established facilities for the propagation and care of sub-tropical plants, and began reconstruction of a typical antebellum plantation home.

Civilian Conservation Corps workers carried forward the construction of groins to safeguard 87-year-old Fort Clinch from threatened destruction by the currents of Cumberland Sound, at Fernandina, and also completed partial restoration of selected features of the old stronghold to make it safe and accessible for public visits. Picnicking and automobile parking areas are under development among the picturesque dunes of Fort Clinch State Park, the beach reservation which embraces the fortifications, and landscaping and planting is in progress.

Plans were completed for construction of a dam which will prevent periodic drainage of Upper Lake, in Myakka River State Park, near Sarasota, and maintain constantly favorable conditions for the remarkable wealth of birdlife which makes the area one of the nation's ornithological wonderlands. Improvements and extensions of vacation cabin facilities also were carried out at the park.

Construction of a slat house and service building was completed at the Florida Botanical Gardens and Arboretum, near Sebring, and planting of trees, and shrubs was continued. Additional road improvements, the building of a bathhouse and establishment of a trailer camp were features of the program at Gold Head Branch State Park, near Keystone Heights, and construction of cabins occupied a special CCC detachment at Hillsborough River State Park, near Sulphur Springs.

Fencing, fire protection measures, road construction and installation of a water system were carried out at Torreya State Park, near Rock Bluff. A nineteenth century plantation residence, dismantled and transported to the park from its original site across the Apalachicola River, was reassembled sufficiently for preservation with final reconstruction work to be accomplished later. A unit of the CCC forces assigned to the area established fire breaks and made surveys at Florida Caverns State Park, near Marianna. A new camp has just been established near Marianna and work is to be done in connection with the improvement of the Caverns State Park.

A limestone picnic shelter and a botanical slat house were completed and a yacht basin, boat pier and road and beach developments are in progress at Matheson Hammock Park, near Miami, where the Dade County Board of Commissioners and the National Park Service share the supervision of operations.

The revised Civilian Conservation Corps program for the six-month period, April 1 to September 30, provides for the operation of sixteen CCC camps, an increase of one over the previous period, in the State of Florida. Orders for the reduction on May 31 of three camps in Florida, and approximately 300 in

other sections of the country, were cancelled by the Director of the Corps when the Congress passed a joint resolution increasing by \$50,000,000 the amount which normally would have been available for CCC camp activities during the fiscal year 1939. As a result of congressional approval of the added appropriation of \$50,000,000 no reduction is now planned in the total number of camps throughout the country.

The Florida program for the next fiscal year calls for the operation in the State of three camps on national forests, five on private forest lands, one under the supervision of the Bureau of Biological Survey, and seven on State parks. New projects established are the Florida Caverns Parks near Marianna, which has been mentioned, and the Miami-Key West Highway beautification project which also is under the supervision of the National Park Service.

It is interesting to note that the State's contribution to the Civilian Conservation Corps program, from which \$2,051,280 cash income has been received by Florida persons as a result of enrollments, extensive forest and park improvements have been made, employment has been given to reserve officers and other supervisory personnel and approximately \$3,000,000 has been spent in the state to meet the subsistence needs of the enrollees, was in the amount of \$19,089.54. This represents money expended by the State Welfare Board in its work as CCC Selecting Agency for Florida.

This means that actually the state has spent \$3.35 for each \$360 a year income it has received from the CCC during the fiscal year just ended, and the accomplishments of the Corps, in benefits to Florida youth and in the conservation and improving of natural resources, have been thrown in.

CHILD WELFARE DEPARTMENT

GENERAL STATEMENT

Child welfare is primarily concerned with developing resources for the prevention of dependency, neglect, delinquency and unwholesome conditions which lead to a bad start in life for the individual and to community expense. "An ounce of prevention is worth a pound of cure" applies particularly to all problems that concern the welfare of children. Therefore, programs of child welfare are directed toward (1) improving conditions under which children are growing up, (2) raising standards of care and treatment for those children who have failed to adjust into their own homes or whose environment makes satisfactory adjustment impossible (3) developing resources for case work service to individual, underprivileged children.

The procedure and results of the first two parts of the program, that is, improving conditions and raising standards, are less tangible and require longer periods of intelligent community planning and depend on good interpretation and understanding to produce definite results. The third objective, case work with individual children, is generally more tangible and almost always more dramatic and compelling of public interest.

No state wide program for child welfare can function effectively unless there is careful integration of services. There must be general leadership and supervision by the state and understanding, cooperation and fostering of local public and private agencies for the care of children.

SUPERVISION AND LICENSING OF CHILD CARING AGENCIES AND INSTITUTIONS

In the exercise of the legal powers of the State Board to approve and license child caring institutions and agencies the Child Welfare Department has placed emphasis on a general cooperative educational program rather than on mere routine inspection. If the supervision of an institution is to be anything other than the examination of facts and the required inspection of physical equipment, there must be a friendly working relationship between the institution and the State Department to make effective the standards adopted by the State Board for the safeguarding and care of children in institutions. With the advent of public aid to dependent children to provide for care in their own homes or that of relatives, the old

time "orphanage" eventually will be relieved of caring for children whose own family groups can give them a safe environment, and will thus be able to accept children who need specialized care. Forward looking institutions are thinking, not in terms of new buildings or quarters to house more children, but in terms of case work service to investigate the child's circumstances, to study the child himself and to plan for his individual need. The day is past when a child who suddenly becomes a charge on the community should be sent to an institution and there forgotten until he reaches the age when he can no longer be cared for. These children in our institutions are as much the citizens of tomorrow as the children who have the guidance and security of their own families and homes. As evidence of these trends in institutional policy, one of our newest institutions is a convalescent home for children giving a specialized service and one of our oldest institutions has made plans to employ a case worker whose entire job will be to learn the circumstances and background of every child admitted, to study him while at the institution and to arrange for his eventual return to the community.

There are 37 child caring agencies and institutions in the State, subject to licensing by the State Welfare Board. A study is made annually of each institution and conferences are held with superintendents, institutional staff, and boards of directors. In addition, the Department is working closely with a number of institutions to help them in reshaping their plans of operation which will enable them to give more useful service.

Since January, 1938, 19 institutions and two child placing agencies have been licensed. Two institutions, not previously licensed have been recommended for provisional license, on the assurance of their continuing efforts to further advance the quality of their service. Recommendations on three more have been withheld pending further study of their standards and policies. The remaining 11 are not eligible for license, because they fall so far below standard. Among these are two which have, in the past been licensed, but because of changed conditions, do not now qualify. Effort is still being expended on this group to help each to honestly face its situation and determine, if possible, its own future, before further action

is initiated by the Department. In only a few instances is a cooperative response lacking. Two new children's organizations of ambitious, but unsound program, have been successfully prevented from establishing themselves; one of these never got beyond the paper plan of its board, and the second waned as its board members were helped to realize the true nature of the project which they had sponsored. The many conferences with these boards and the time spent in studying their programs were justified by the results.

SUPERVISION AND LICENSING OF FAMILY BOARDING HOMES FOR CHILDREN

In 1933, the American Legion published a survey of child welfare in Florida and recommended an extension of boarding home care for children. The survey states: "The child who is not thoroughly desirable as a foster child whether because of age, because of mentality, personality, physical handicap or bad family history stands out as almost totally unprovided for in Florida. Here is evident the need of boarding homes and county provision for dependent children unsuitable for adoption." While a very few counties in Florida have been placing

children who are dependent on the community for support in carefully selected boarding homes, and two privately supported child caring agencies use boarding homes for some of their children, the State as a whole has lagged behind other states in the development of this program as a means of caring for children who have no homes of their own or whose homes are unfit.

The last annual report states that there were 50 boarding homes throughout the State known to the Child Welfare Department, 12 of which were licensed. At the present time there are 71 boarding homes known to the Child Welfare Department. Of this number, 23 have been licensed for 1938, and 6 more are being recommended for license. Thirty-one need further study and 11 homes are unapproved and cannot be recommended for a license.

Since direct supervision, involving frequent visits, cannot be given by the Child Welfare Department due to limited staff, a special effort has been made to secure closer supervision of boarding homes through child caring agencies, probation departments of juvenile courts, or county workers using the homes. Following is a tabulation by counties of supervised and unsupervised homes:

COUNTY	NUMBER OF SUPERVISED BOARDING HOMES	NUMBER UNSUPERVISED
Broward	1	0
Dade	13	5
Duval	17	10
Hillsborough	6	2
Lake	0	1
Lee	1	0
Manatee	1	0
Nassau	0	1
Pasco	0	1
Pinellas	2	1
Volusia	9	0
TOTAL	50	21

A complete social investigation of each home together with reports of followup visits is kept on file in the State Office. Annual inspections are made by a representative of the State Board of Health and these reports are also on file.

CASE WORK AND PAROLE SERVICE FOR GIRLS' INDUSTRIAL SCHOOL

In November, 1937, the Child Welfare Department began a demonstration program of

parole service in a limited number of counties with the girls from the Industrial School at Ocala. It has long been a recognized fact that more probation work with boys and girls is an outstanding need in Florida. The vicious circle of returning a boy or girl who has received good training and excellent physical care while at the institution, to the same environment which has often contributed to the original delinquency, has proven costly both in

human values and in dollars and cents to the taxpayer. It is not hard to see a connection between destitution or dependency and misconduct. All efforts against poverty, broken homes and low planes of living are in effect efforts against delinquency.

In formulating a program of parole service it is necessary to keep in mind that the ultimate goal is to continue the constructive work already begun with the girls of the school in reshaping character and attitudes and in forming new patterns of conduct. In working with the individual girl, a study is made of her family history and background, her physical and mental makeup, her own version of her delinquency as well as that of the court, and any other pertinent information which makes for better understanding of the individual child and her problems.

During the six months the program has been under way, recommendations have been made concerning 12 girls who are now out of the School and under direct supervision of the worker. Plans are being made for 25 girls not yet ready to leave the School, and work has been started with their families and interested people in various communities. These girls come from the 13 counties to which the parole service is limited at the present time.

In order to make plans for the girls committed to the Industrial School when they are ready to be returned to their own communities or possibly to readjust in an entirely new environment, talks have been made before many groups of citizens interested in seeing an improved probation program developed. These groups, as well as county and juvenile court judges, have been most helpful and cooperative. One church organization of some 100 members were so concerned about the welfare of a 12 year old child who had been committed to the Industrial School for her own protection and to get her away from a bad home situation, that they contributed funds to assist in placing the child in a boarding home rather than see her remain in the institution. Another group of interested people have helped to rehabilitate an entire family in order that a girl might be returned to her own home. Through demonstrating the effectiveness of a parole service in a limited area it is hoped that in time its value will be sufficiently recognized to extend it over the entire state.

INQUIRY SERVICE ON CHILDREN'S CASES

During the past year about 250 requests for service came to the Child Welfare Department from other State Departments and child caring agencies and institutions throughout the country. Twenty-eight such requests were completed during the month of June, 1938. This service covers investigations of children's histories, of relatives' homes, suitability of homes where placement of children is contemplated, reports on children already placed with relatives or in unrelated homes, determination of residence and state's responsibility for children, service for children for whom admittance to a state institution has been requested. Much of this work involves extensive investigation and followup visits. While the staff of the Child Welfare Department is too limited to offer intensive case work service on individual cases, initial investigations and followup work are done by the field representatives when possible. Requests which cannot be handled by our own staff are referred to the District Welfare Boards, county agencies, or children's agencies in places where they exist.

SERVICE FOR CRIPPLED CHILDREN'S COMMISSION

Through the Child Welfare Services now established in 6 counties and the field representatives on the staff of the Child Welfare Department, the following services are offered to the Crippled Children's Commission which is a part of their annual "state plan."

- (1) To furnish information regarding the home background of children who are wards of the Commission.
- (2) To take steps to improve conditions where the need is indicated and to help secure such material aid as may be available; to refer to available resources for information and instruction in home hygiene.
- (3) To continue visits for the purpose of preparing a home for the return of the child.
- (4) To cooperate with the Commission in securing special educational needs for crippled children.
- (5) To report cases of crippled children to the Commission's attention.

Cases which are remote from the State Office and cannot be handled within a reasonable time by field representatives are referred to the local District Welfare Boards.

LIBRARY SERVICE

The Child Welfare Department has secured through the Works Progress Administration, the services of a library assistant who has helped in assembling, cataloguing and repairing some 272 books on all phases of child welfare and 425 pamphlets, among which are publications of the Children's Bureau and the Child Welfare

League of America. These are intended not only for the use of our own staff, but as a lending library to District Welfare staffs, county welfare workers, juvenile courts, children's institutions and others interested in child welfare. Lists of these books are now available for distribution.

CHILD WELFARE SERVICES

(In return for administering Child Welfare Services the state receives an annual appropriation of \$22,977.83 in federal money)

The Federal Government, through the Social Security Act, has made provision for assistance to states in their rural child welfare programs through Child Welfare Services. This assistance is given because the Government is in sympathy with states in their interest in children and because it is recognized that in more rural areas needs are great and facilities exceedingly limited.

Child Welfare Services, therefore, represents a joint planning and financing between State Welfare agencies and the Federal Government, through the Children's Bureau, for "establishing, extending and strengthening, especially in predominantly rural areas, services for the protection and care of homeless, dependent, and neglected children, and children in danger of becoming delinquent." (From Title V, Part III of the Social Security Act.) While the Act outlines, in general, the services available and stipulates that the children to be benefitted must live in predominantly rural areas, the Children's Bureau, in working out plans with states encourages state agencies to study their child welfare needs and to develop their programs to meet individual needs. Therefore, all state plans are not alike, since needs are different and since states have reached various levels, prior to the Social Security Act, in providing care for children. However, most states have used their funds for developing county centers or units where case work service is provided for neglected, homeless, pre-delinquent and problem children. All states maintain state supervision of these county units and utilize the experience gained in demonstration centers in plans for extending service on a more state wide level.

Federal funds to Florida amount to \$22,977.83 a year, and may be used only for administrative costs. However, during the past year \$28,481.-

71 was spent. This figure includes a balance of \$5,503.93 carried over from the preceding year. Funds used to provide care for children are raised locally in counties having centers.

Child Welfare Services have functioned in Florida since 1936. Four counties were selected from the sixteen which applied for the units. These four are Hamilton, Highlands, Jackson and Sumter. Each center is supervised by a social worker, trained and experienced in understanding children's problems and difficulties and in utilizing resources for treatment of these difficulties.

Because Florida social workers with the necessary training and experience were not available, it was decided to establish a training program in order that workers with the necessary skill would be available as other centers were developed. Two training centers functioned from December, 1936 until April, 1938. They were located in Hillsborough and Volusia Counties. Both counties have requested that work be continued after the training period ended, since they felt that they needed this specialized case work for children. Thirteen Florida social workers have been given this training opportunity; five of them will not complete their work in professional schools of social work until September 1, 1938.

Plans for the present year include continuing work in the four counties and the two counties previously operated as training centers and extension of service within the limits of funds available.

Since Federal funds are limited, the State Welfare Board has contributed toward the administrative costs since July, 1937. Any continued expansion will depend on increased state and local participation in administrative costs as well as local contribution of all funds used in providing care for children. Most of

the money spent for care of children is used to provide boarding home care for children who are homeless or who must be temporarily removed from unfit homes, when relatives cannot assume this responsibility and when institutional care is not available or does not meet a child's individual problems.

In all counties where Child Welfare Centers have been operating there has been growing interest in the work done with neglected, problem, pre-delinquent and underprivileged children. This is evidenced by increasing numbers of children referred, the types of problems they present, the widespread knowledge and use by people and agencies in communities in asking service for children, and in continued and increased financial support of the centers.

In the fiscal year just ended there were referred to workers in the six centers 1,801 children.

While every problem which can affect a child's welfare and happiness is represented by those 1,801 children, the outstanding reasons for which they were referred were undesirable homes, neglect and abuse, and need for making more suitable home placements.

In providing care for these children whose difficulties involved the expenditure of money, the six counties spent, through Child Welfare Centers, in the year just ended the sum of \$10,137.23 raised in the counties for care of children. Of this amount, the sum of \$4,676.37 was spent for boarding care of children whose placement was necessary; \$1,361.80 was spent in providing medical care not otherwise available through community resources; \$2,083.67 represents assistance given in order to provide for children in their own homes. The balance represents miscellaneous expenditures involved in treatment plans for children.

The money spent is not a measure of service given, although some times suitable plans cannot be made without expenditure of funds. In

general, the more far-reaching effects of case work are the help and guidance which involve no money other than that represented in the time and skill of the worker in understanding the reasons for children's misbehavior and removing the causes or substituting more acceptable motives. The boy who stole purses in "movie houses" was considered bad until it was discovered that he was stealing to buy a cornet. When the social worker knew this, she was able to secure for him cornet lessons and the use of an instrument. Now this same boy is an enthusiastic cornetist in a boys' band and marches in town parades instead of haunting darkened theaters to steal purses;—a course of action which might have sent him very soon into a correctional institution.

In working out the problems of the 1,801 children, workers have utilized all existing resources, and where necessary facilities have not existed, have assisted communities in providing them. Children have been discovered living under pernicious influences; boys and girls have been found pitifully neglected; children have been referred because their parents were jeopardizing normal development and adjustment because of indifference, ignorance, poor management, and harmful attitudes. Where possible home and neighborhood influences and attitudes have been changed and guidance and supervision continued until the effects of the undesirable conditions were supplanted by new attitudes and methods of behavior. Work with these children and their families has involved medical care, educational and vocational adjustment, provision of wholesome recreational outlets, new habit formation, and a great variety of other services.

Child Welfare Services may have been a demonstration of case work service in its first two years. The feeling in the counties where the services have functioned now is that its value has been demonstrated and that specialized service to children is definitely needed. The responsibility for the future is a continuation of high standards of care and extension of service to all children who need it.

ANALYSIS OF RECEIPTS AND EXPENDITURES

Federal Child Welfare Services—U. S. Fund July 1, 1937 through June 30, 1938

Receipts

Treasurer's Account July 1, 1937

934.96

Grants Received During Year

29,477.26

TOTAL RECEIPTS

\$30,412.22

Expenditures

	Salaries	Travel	Total
Administrative Expenses	3,441.03	1,526.53	
Books and Subscriptions		96.47	5,064.08
Jackson County Unit, Dist. 2	1,650.00	599.95	2,249.95
Hamilton County Unit, Dist. 3	1,375.00	422.37	1,797.37
Hillsborough County Unit Dist. 7	6,115.23	722.00	6,837.23
Highlands County Unit, Dist. 8	1,445.83	458.08	1,903.91
Sumter County Unit, Dist. 11	1,090.00	358.00	2,048.00
Volusia County Unit, Dist. 12	7,417.58	1,163.59	8,581.17
TOTALS	23,134.72	\$5,346.99	28,481.71
TOTAL EXPENDITURES			28,481.71

Receipts over Expenditures

\$1,930.51

NYA CERTIFICATION

(An Administrative Expenditure of \$9,-476.93 Brought a State Income of \$656,-109.38 For the Year).

Certification of youths to the National Youth Administration is another responsibility of the State Welfare Board. Within the last year this has become a much greater problem because that agency now accepts for employment on work projects not only those unmarried youths from 18 to 25 in certified relief families, but also youths in families of marginal income even though they are not eligible for public assistance, including WPA work. The general economic situation has been such that this type of supplementary assistance has been very much needed in all communities of the State. During the past year the staff has certified 4,824 youths as being eligible for National Youth Administration employment after proper investigation of need was made. Our cooperation in this program made it possible for \$437,196.83 to be ex-

pended in the state by the National Youth Administration for work projects. In addition to the certification of needy youths to work on projects in the various communities, the staff also assists schools and colleges in the selection of needy students for part-time employment while they continue in school. While schools and colleges are responsible for the selection of students, the staff has been asked to secure necessary information on their financial conditions so that those students who are most needy can be given this opportunity for work. Last year 2,551 such investigations were made by the staff and \$218,912.55 was spent by the National Youth Administration on its student aid program in Florida.

The State Welfare Board realizes the importance of the certification program and in the realization that in certifying an employable man or woman, head of a household, it has afforded relief to those who are in need just the same as in placing someone over 65 on the old-age assistance rolls.

WPA CERTIFICATION PROVES LARGE TASK

(An Expenditure of \$103,892.38 in Administrative Costs Released a Federal Payroll of \$12,691,277.03 in the State)

What has gradually become a major activity of the State Welfare Board is its duty to certify applicants as to eligibility to the Works Progress Administration.

During the first few months of the past fiscal year, the State Welfare Board did not have this to do, which allowed it time to bear down in earnest in placing old and needy people on the assistance rolls. The State Welfare Board opened up certification to Federal agencies on or about September 1, 1937, and due to the fair economic conditions over the state it did not present a problem except at one point on the west coast, where by Christmas, our staff was greatly handicapped by the pressure brought to bear. Soon afterwards closing down of the lumber mills in the western part of the State caused a great flood of applications there and this was followed by a general letdown of business in the early months of 1938 all over the state and most especially in the larger centers.

In February conditions became so acute that the staff of the State Welfare Board was unable to cope with the situation in any place and during that month the sum of \$3,-

000 was allotted the State Welfare Board by the Works Progress Administration to employ additional visitors. This sum was made available during the months of March, April and May, and in June was increased to \$4,000 which allowed the State Welfare Board to employ 39 visitors additional, for WPA and NYA certification only.

With this augmented staff, conditions became no better, and, in fact, in many sections became so bad that it took the entire staff of the State Welfare Board for WPA and NYA certification work only, to the neglect of the dozen and some odd other phases of activities. In some sections there were so many applicants that in considering them in chronological order it took from four to six weeks to become certified.

Some idea of the magnitude of this work and the problem it has presented is to be realized when it is found that during the past fiscal year a total of approximately 70,505 applications have been considered of which number 35,497 have been certified to Works Progress Administration as being eligible for employment. At no time has the number so certified been less than the number that could be assigned to WPA projects. On June 30 there were 11,343 persons requesting certification for whom investigations had not been completed.

INQUIRY SECTION

On the premise that citizens and officials of the state are entitled to all of the information they wish concerning the operation of the programs administered by the State Welfare Board, there is maintained in the Department of Public Assistance an Inquiry Section which has as one of its duties the handling of inquiries, requests and complaints.

During the fiscal year just ended the Inquiry Section handled 10,133 letters from Florida citizens who were for various reasons interested in obtaining information. Further, this section conducted 1,010 interviews with persons who wished to have information direct from the state headquarters office. This makes a total of 11,143 direct contacts between the Inquiry Section and interested citizens of the state.

In many instances public officials are interested in individual situations and require information concerning them. The Inquiry Section obtains such information and prepares reports for these officials. During the year 1,262 such cases were handled.

Many times federal institutions and out of state social agencies find it impossible to treat a case intelligently unless information can be

had from Florida. The required data can be obtained only through personal contact with individuals. In many instances complete social histories are needed. The State Welfare Board offers this service to such agencies and institutions and the Inquiry Section supervises the work in the capacity of state forwarding center for case correspondence. During the past year this section served as clearing house for 1,712 case inquiries from federal and out of state institutions and agencies.

This represents a reciprocal service as the work is accomplished under the terms of an agreement whereby Florida becomes entitled to similar consideration in the matter of requests for case information available only in other states.

The Inquiry Section serves in a liaison capacity in dealings between the National Youth Administration, the Universities and Colleges of the state and the District Welfare Boards concerning the determination of eligibility for National Youth Administration student aid scholarships. Tabulations show that 2,551 investigations to determine eligibility for this aid have been conducted during the past year.

**APPROXIMATE VALUE OF FERA OWNED OFFICE EQUIPMENT
AND FURNITURE IN USE BY THE STATE WELFARE BOARD**

	Furniture	Equipment	Total
District 1	\$ 808.00	\$ 716.00	\$1,524.00
District 2	792.75	655.00	1,447.75
District 3	850.50	842.00	1,692.50
District 4	651.75	1,223.00	1,874.75
District 5	722.00	690.00	1,412.00
District 6	1,494.25	675.00	2,169.25
District 7	1,116.75	1,305.00	2,421.75
District 8	1,165.50	814.00	1,979.50
District 9	936.75	925.00	1,861.75
District 10	734.75	689.00	1,423.75
District 11	771.50	628.00	1,399.50
District 12	734.50	1,000.00	1,734.50
Commodity Division		1,095.00	1,095.00
State Office	2,280.50	4,062.00	6,342.50
	<hr/>	<hr/>	<hr/>
	\$13,059.50	\$15,319.00	\$28,378.50

Furniture includes — Desks, Tables, Filing Cabinets, Chairs, Safes.

Mimeographs, Dictaphones, Graphotype.

Equipment includes — Typewriters, Adding, Bookkeeping and Calculating Machines, Electric Fans, Line-A-Times, Check Writers,

This list does not include FERA owned furniture and equipment in use by the Works Progress Administration or any other organization.

ESTIMATES UPON WHICH LEGISLATIVE APPROPRIATIONS WERE BASED

These estimates resulted from a Social Security Survey of Florida made by the former State Board of Social Welfare in cooperation with the Works Progress Administration to

determine the number of individuals, aged 65 or more, dependent children and blind persons eligible for public assistance.

June 22, 1937

County	Number of Aged	Number of Dependent Children	Number of Blind
TOTAL	27,304	25,037	1,280
Alachua	758	176	24
Baker	194	180	5
Bay	270	300	20
Bradford	233	142	7
Brevard	322	308	17
Broward	310	142	7
Calhoun	123	104	5
Charlotte	71	89	7
Citrus	130	87	5
Clay	100	87	5
Collier	30	31	5
Columbia	313	200	15
Dade	2,153	1,384	94
DeSoto	127	246	7
Dixie	70	182	5
Duval	2,500	3,548	91
Escambia	1,062	1,943	20
Flagler	58	72	5
Franklin	144	162	5
Gadsden	300	300	12
Gilchrist	90	118	5
Glades	60	81	5
Gulf	102	124	17
Hamilton	220	217	10
Hardee	150	124	8
Hendry	62	84	5
Hernando	128	87	5
Highlands	125	104	8
Hillsborough	2,250	3,422	71
Holmes	189	186	10
Indian River	119	60	5
Jackson	900	175	24
Jefferson	294	205	16
Lafayette	110	89	8
Lake	450	378	25
Lee	233	302	8
Leon	644	255	12
Levy	315	200	14
Liberty	80	85	5
Madison	325	213	17
Manatee	425	465	25

Monroe	500	605	13
Nassau	189	224	12
Okaloosa	260	160	12
Okeechobee	88	52	8
Orange	846	783	83
Osceola	295	305	10
Palm Beach	755	555	29
Pasco	225	96	7
Pinellas	1,500	539	94
Polk	1,200	1,384	126
Putnam	349	232	17
St. Johns	316	363	17
St. Lucie	108	87	5
Santa Rosa	300	545	12
Sarasota	260	206	10
Seminole	300	143	7
Sumter	200	110	7
Suwannee	350	225	20
Taylor	225	230	13
Walton	438	448	12
Union	142	116	5
Volusia	898	329	14
Wakulla	161	102	30
Martin	98	85	5
Marion	575	294	20
Washington	189	162	28

**COMPARISON OF AVERAGE PUBLIC ASSISTANCE
PAYMENTS FOR SELECTED MONTHS AND STATES**

	June 1937		September 1937		December 1937		March 1938	
	Average amounts per recipient category		Average amounts per recipient category		Average amounts per recipient category		Average amounts per recipient category	
	OAA	AB	OAA	AB	OAA	AB	OAA	AB
United States	18.90	24.55	18.97	25.87	19.46	25.58	19.30	23.98
X Florida	11.55		15.80		15.92		15.41	15.83
Southern States	10.42	11.69	11.28	12.91	11.22	12.60	11.21	13.43
Alabama	10.78	9.70	11.07	10.22	11.06	9.98	10.72	9.88
Arkansas	9.05	8.96	9.09	9.06	9.15	9.11	9.14	9.09
Georgia			10.34	12.78	9.80	12.10	9.51	11.79
Kentucky	9.95		9.99		9.81		9.37	
Louisiana	9.35		10.75	13.98	9.92	12.73	9.86	12.77
Mississippi	4.17		4.39		4.52		4.58	
New Mexico	10.50	14.44	11.32	15.15	12.26	15.80	12.61	16.11
Oklahoma	14.83	16.43	14.86	16.58	15.02	16.75	15.09	16.85
Tennessee			12.81	14.85	13.33	14.96	13.31	15.15
Texas	13.74		13.72		13.70		13.74	

X Florida ranks first among Southern States in the amount of the average Old Age Assistance Grant. In May it was eleventh among the states of the union in the number per 1,000 aged population receiving this form of relief.

MERIT SYSTEM

The State Welfare Board, created by the Welfare Act of 1937, voted to continue the Merit System originally established in 1936 under the direction of the State Merit System Committee. This body had, at the request of the State Board of Social Welfare and upon the recommendation of the Social Security Board directed the creation of a personnel policy that would be applicable throughout the State. The Merit System Committee is composed of five mem-

bers, Mr. George T. Shannon, Member of the State Board, Mr. C. C. Codrington, Commissioner, Dr. Elmer Hinckley, University of Florida, Miss Mary B. Merritt, University of Miami and Mr. F. A. Mahan, Member of District Board with Miss Bernice E. McCollum, Executive Secretary to the Committee.

The committee has conducted four examinations since July 1, the results of which are tabulated below:

Date	Applica- tion	Took Ex- amination	Declared Eligible	Ineligible or Incomplete
July	832	372	274	173
September	1026	458	244	374
February	552	234	85	278
May	19	8	6	3

All Social Work positions are filled by persons qualified through the Merit System Examination. Three hundred forty-one are now employed in the Districts. An eligible register

has been made up and sent to each District so that they have a complete list of all qualified personnel when making their selections.

BUDGET FOR FISCAL YEAR

1938 — 1939

Amount appropriated by State	\$3,400,000.00
Amount matched for assistance by Social Security Board	2,521,000.00

Total \$5,921,000.00

	Monthly	Yearly
Administration		
Commodity Department	3,800.00	45,600.00
Child Welfare Services	955.00	11,460.00
Child Welfare Department	1,025.00	12,300.00
State Office	9,470.00	113,640.00
District administrative cost	58,000.00	696,000.00
		879,000.00

Minus 5% administrative cost paid by Social Security Board	126,050.00
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752,950.00

Balance \$5,168,050.00

Of the \$5,168,050.00 which is to be expended for assistance, it is estimated that \$360,000.00 will be available for aid to the blind and \$4,808,050.00 for old age assistance

STATE WELFARE BOARD

39

PHASE OF PROGRAM	Total Number Served	Amount State and / or Fed- eral Funds	Total Administrative Cost	% Administra- tive of Total Federal and State Expendi- tures
Old Age Assistance	*29,469	4,583,145.44	468,546.92	10.22
Applications Received	36,278			
Applications Acted Upon	32,467			
Approved	21,423			
Rejected	6,889			
Disposed of for Other Reasons	4,155			
Aid to Dependent Children		3,195.82	3,195.82	
Applications Received				
Applications Acted Upon				
Approved				
Rejected				
Disposed of for Other Reasons				
Aid to the Blind	*1,426	116,934.15	43,353.95	37.08
Applications Received	2,747			
Applications Acted Upon	1,943			
Approved	1,523			
Rejected	314			
Disposed of for Other Reasons	106			
Surplus Commodities	*122,020	1,076,516.86	81,646.33	7.58
Cases Certified (Family Units)	19,600			
Works Progress Administration		13,223,423.11	104,579.20	.79
Cases Certified (Including Sewing Room)	35,497			
National Youth Administration		656,139.08	12,410.30	1.89
Cases Certified (Including In- vestigation NYA Scholarships)	4,824			
Civilian Conservation Corps		2,051,280.00	23,840.07	1.16
Applications Completed	8,123			
Cases Enrolled	4,216			
Child Welfare	536	50,394.77	21,913.06	43.48
Investigations for State Institutions	195	1,605.54	1,605.54	
Crippled Children's Commission		196.60	196.60	
Services to County & City Agencies	6,091	6,627.02	6,627.02	
Out-of-Town Inquiries	7,323	17,073.56	17,073.56	
Services to Families not Receiving Aid	1,005	3,057.76	3,057.76	
Other Services	5,471	2,158.94	2,158.94	
TOTAL		\$21,791,748.65	\$790,205.07	\$3.63

Federal Administrative 5% of Net Disbursements of Federal Funds

Old Age Assistance Total for Year ending June 30, 1938	\$99,650.78
Aid to the Blind Total for Year ending June 30, 1938	1,790.20

Total Administration State and Federal \$891,646.05

* June, 1938 Cases Served.

AS OLD AGE ASSISTANCE PAYMENTS MOUNTED THE COST
OF ADMINISTRATION RAPIDLY FELL.
JULY 1, 1937 - JUNE 30, 1938

July Aug. Sept. Oct. Nov. Dec. Jan. Feb. March April May June

14.54	18.80	18.78	20.03	16.19	14.59	11.14	9.73	9.33	9.06	8.37	8.44
\$ 146,556.67	\$ 211,406.83	\$ 279,324.96	\$ 349,395.21	\$ 385,443.09	\$ 426,728.02	\$ 448,034.59	\$ 459,227.88	\$ 469,299.70	\$ 471,392.58	\$ 467,606.82	\$ 468,306.24

TABLE I
STATE WELFARE BOARD
OLD AGE ASSISTANCE APPLICATIONS RECEIVED, APPROVED,
REJECTED, AND DISPOSED OF FOR OTHER REASONS
July 1, 1937—June 30, 1938

	APPLICATIONS PENDING	APPLICATIONS RECEIVED	TOTAL APPLICATIONS	Total Acted Upon	DISPOSITION OF TOTAL ACTED UPON			Applications Pending
	July 1, 1937	July 1—June 30		July 1—June 30	Approved	Rejected	Other Reasons	June 30, 1938
State Total	8,416	36,278	44,694	32,467	21,423	6,889	4,155	12,227
District I								
Bay	54	409	463	295	223	46	26	168
Escambia	305	1,169	1,474	796	568	161	67	678
Holmes	19	579	598	339	245	72	22	259
Okaloosa	80	353	433	305	255	34	16	128
Santa Rosa	160	455	615	304	260	27	17	311
Walton	139	465	604	423	308	74	41	181
Washington	34	524	558	329	294	20	15	229
TOTAL	791	3,954	4,745	2,791	2,153	434	204	1,954
District II								
Calhoun	22	255	277	147	131	11	5	130
Franklin	42	144	186	138	98	33	7	48
Gadsden	281	494	775	443	331	60	52	332
Gulf	5	111	116	83	59	21	3	33
Jackson	201	1,061	1,262	738	569	120	49	524
Jefferson	155	551	706	402	317	75	10	304
Leon	390	519	909	617	396	130	91	292
Liberty	42	152	194	119	102	16	1	75
Wakulla	26	160	186	117	84	22	11	69
TOTAL	1,164	3,447	4,611	2,804	2,087	488	229	1,807

	APPLICATIONS PENDING	APPLICATIONS RECEIVED		Total Acted Upon	DISPOSITION OF TOTAL ACTED UPON			Applications Pending
	July 1, 1937	July 1—June 30	TOTAL APPLICATIONS	July 1—June 30	Approved	Rejected	Other Reasons	June 30, 1938
District III								
Columbia	170	426	596	401	275	44	82	195
Dixie	6	140	146	99	61	23	15	47
Gilchrist	8	91	99	78	54	19	5	21
Hamilton	74	306	380	214	178	10	26	166
Lafayette	23	114	137	112	82	16	14	25
Levy	67	357	424	318	230	40	48	106
Madison	119	498	617	420	283	51	86	197
Suwannee	234	590	824	595	418	59	118	229
Taylor	63	258	321	216	149	36	31	105
TOTAL	764	2,780	3,544	2,453	1,730	298	425	1,091
District IV								
Citrus	61	198	259	196	155	15	26	63
Hernando	75	143	218	182	144	29	9	36
Pasco	76	328	404	288	198	54	36	116
Pinellas	96	1,174	1,270	1,000	673	227	100	270
TOTAL	308	1,843	2,151	1,666	1,170	325	171	485
District V								
Alachua	292	972	1,264	927	526	248	153	337
Baker	3	156	159	118	87	21	10	41
Bradford	57	281	338	293	203	46	44	45
Clay	20	240	260	182	144	29	9	78
Flagler	10	78	88	84	59	21	4	4
Nassau	21	305	326	313	162	117	34	13
Putnam	42	466	508	332	287	27	18	176
St. Johns	61	405	466	312	217	68	27	154
Union	28	169	197	182	132	19	31	15
TOTAL	534	3,072	3,606	2,743	1,817	596	330	863

	APPLICATIONS PENDING	APPLICATIONS RECEIVED	Total Acted Upon		DISPOSITION OF TOTAL ACTED UPON			Applications Pending
	July 1, 1938	July 1—June 30	TOTAL APPLICATIONS	July 1—June 30	Approved	Rejected	Other Reasons	June 30, 1938
District VI								
Duval	1,310	3,024	4,334	2,856	2,177	286	393	1,478
District VII								
Hillsborough	575	3,209	3,784	3,223	1,642	1,082	499	561
District VIII								
Charlotte	19	142	161	112	85	15	12	49
Collier	7	56	63	42	19	17	6	21
DeSoto	65	276	341	300	179	69	52	41
Glades	6	77	83	69	46	18	5	14
Hardee	63	304	367	290	188	54	48	77
Hendry	7	80	87	54	41	11	2	33
Highlands	37	190	227	200	100	75	25	27
Lee	94	328	422	299	188	61	50	123
Manatee	238	540	778	628	331	164	133	150
Sarasota	134	225	359	283	146	94	43	76
TOTAL	670	2,218	2,888	2,277	1,323	578	376	611
District IX								
Dade	529	2,316	2,845	2,210	1,357	634	219	635
District X								
Broward	72	415	487	372	220	117	35	115
Indian River	17	186	203	148	86	44	18	55
Martin	15	154	169	128	79	41	8	41
Monroe	122	534	656	503	396	80	27	153
Okeechobee	8	88	95	69	48	18	3	26
Palm Beach	75	944	1,020	680	373	257	50	340
St. Lucie	15	182	197	133	74	51	8	64
TOTAL	324	2,503	2,827	2,033	1,276	608	149	794

	APPLICATIONS PENDING July 1, 1938	APPLICATIONS RECEIVED July 1—June 30	TOTAL APPLICATIONS	Total Acted Upon July 1—June 30	DISPOSITION OF TOTAL ACTED UPON			Applications Pending June 30, 1938
					Approved	Rejected	Other Reasons	
District XI								
Lake	112	735	847	686	453	137	96	161
Marion	216	1,327	1,543	1,189	740	285	164	354
Polk	148	1,722	1,870	1,436	888	344	204	434
Sumter	91	446	537	434	276	84	74	103
TOTAL	567	4,230	4,797	3,745	2,357	850	538	1,052
District XII								
Brevard	92	389	481	405	294	63	48	76
Orange	556	1,174	1,730	1,384	811	286	287	346
Osceola	57	423	480	385	295	50	40	95
Seminole	48	450	498	361	236	68	57	137
Volusia	127	1,246	1,373	1,131	698	243	190	242
TOTAL	880	3,682	4,562	3,666	2,334	710	622	896

TABLE II
STATE WELFARE BOARD
AID TO BLIND APPLICATIONS RECEIVED, APPROVED,
REJECTED, AND DISPOSED OF FOR OTHER REASONS
July 1, 1937—June 30, 1938

	APPLICATIONS PENDING	APPLICATIONS RECEIVED	TOTAL APPLICATIONS	Total Acted Upon	DISPOSITION OF TOTAL ACTED UPON			Applications Pending
	January 1, 1938	Jan. 1—June 30		Jan. 1—June 30	Approved	Rejected	Other Reasons	June 30, 1938
STATE TOTAL	516	2,231	2,747	1,943	1,523	314	106	804
District I								
Bay	—	32	33	26	19	5	2	7
Escambia	—	91	91	76	55	20	1	15
Holmes	—	62	62	36	25	10	1	26
Okaloosa	—	31	31	24	15	9	—	7
Santa Rosa	—	65	65	37	31	5	1	28
Walton	—	75	75	48	35	11	2	27
Washington	—	54	54	44	31	9	4	10
TOTAL	—	411	411	291	211	69	11	120
District II								
Calhoun	9	26	35	25	17	8	—	10
Franklin	4	12	16	16	13	2	1	—
Gadsden	7	30	37	30	26	4	—	7
Gulf	3	8	11	8	4	4	—	3
Jackson	16	39	55	39	30	8	1	16
Jefferson	—	24	24	18	16	2	—	6
Leon	—	42	42	35	24	8	3	7
Liberty	5	8	13	10	6	4	—	3
Wakulla	3	14	17	17	15	1	1	—
TOTAL	47	203	250	198	151	41	6	52

APPLICATIONS PENDING		APPLICATIONS RECEIVED		Total Acted Upon		DISPOSITION OF TOTAL ACTED UPON			Applications Pending
January 1, 1938		Jan. 1—June 30		TOTAL APPLICATIONS	Jan. 1—June 30	Approved	Rejected	Other Reasons	June 30, 1938
District III									
Columbia	10	23	33	29	24	3	2	4	
Dixie	1	8	9	7	6	—	1	2	
Gilchrist	1	8	9	7	6	1	—	2	
Hamilton	5	8	13	13	11	1	1	—	
Lafayette	2	9	11	6	6	—	—	5	
Levy	1	9	10	8	8	—	—	2	
Madison	11	29	40	29	18	7	4	11	
Suwannee	5	23	28	25	21	3	1	3	
Taylor	—	21	21	13	11	2	—	8	
TOTAL		36	138	174	137	111	17	9	37
District IV									
Citrus	8	6	14	9	9	—	—	5	
Hernando	3	3	6	6	6	—	—	—	
Pasco	7	15	22	16	15	1	—	6	
Pinellas	24	38	62	37	32	4	1	25	
TOTAL		42	62	104	68	62	5	1	36
District V									
Alachua	—	71	71	47	39	5	3	24	
Baker	—	17	17	15	10	3	2	2	
Bradford	1	15	16	16	11	5	—	—	
Clay	2	11	13	10	9	1	—	3	
Flagler	—	1	1	1	1	—	—	—	
Nassau	2	9	11	10	7	2	1	1	
Putnam	13	30	43	37	29	5	3	6	
St. Johns	5	22	27	20	17	2	1	7	
Union	—	11	11	8	3	4	1	3	
TOTAL		23	187	210	164	126	27	11	46

	APPLICATIONS PENDING	APPLICATIONS RECEIVED	TOTAL APPLICATIONS	Total Acted Upon	DISPOSITION OF TOTAL ACTED UPON			Applications Pending
	January 1, 1938	Jan. 1—June 30		Jan. 1—June 30	Approved	Rejected	Other Reasons	June 30, 1938
District VI								
Duval	60	155	215	189	161	12	16	26
District VII								
Hillsborough	71	226	297	188	138	44	6	109
District VIII								
Charlotte	—	5	5	5	4	1	—	—
Collier	—	3	3	2	1	—	1	1
DeSoto	—	22	22	17	11	5	1	5
Glades	—	1	1	1	—	1	—	—
Hardee	—	12	12	9	8	1	—	3
Hendry	—	1	1	1	1	—	—	—
Highlands	—	18	18	9	7	1	1	9
Lee	—	23	23	17	12	3	2	6
Manatee	—	26	26	9	6	2	1	17
Sarasota	—	17	17	9	6	3	—	8
TOTAL	—	128	128	79	56	17	6	49
District IX								
Dade	40	151	191	73	57	9	7	118
District X								
Broward	3	51	54	32	25	5	2	22
Indian River	6	32	38	24	20	4	—	14
Martin	5	3	8	6	5	1	—	2
Monroe	10	51	61	52	50	2	—	9
Okeechobee	4	19	23	13	11	2	—	10
Palm Beach	19	49	68	48	38	10	—	20
St. Lucie	1	20	21	18	16	2	—	3
TOTAL	48	225	273	193	165	26	2	80

	APPLICATIONS PENDING	APPLICATIONS RECEIVED	Total Acted Upon		DISPOSITION OF TOTAL ACTED UPON			Applications Pending
	January 1, 1938	Jan. 1—June 30	TOTAL APPLICATIONS	Jan. 1—June 30	Approved	Rejected	Other Reasons	June 30, 1938
District XI								
Lake	13	36	49	22	18	—	4	27
Marion	33	28	61	47	39	7	1	14
Polk	35	44	79	73	49	15	9	6
Sumter	2	41	43	13	9	—	4	30
	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
TOTAL	83	149	232	155	115	22	18	77
District XII								
Brevard	4	22	26	20	14	3	3	6
Orange	26	62	88	72	54	13	5	16
Osceola	9	14	23	19	18	1	—	4
Seminole	—	21	21	15	14	1	—	6
Volusia	27	77	104	82	70	7	5	22
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TOTAL	66	196	262	208	170	25	13	54

TABLE III
STATE WELFARE BOARD
OLD AGE ASSISTANCE
COMPARISON OF JULY 1937 AND JUNE 1938 CASE LOADS

	JULY 1937			JUNE 1938		
	CASES	ASSISTANCE GRANTED	AVERAGE GRANT	CASES	ASSISTANCE GRANTED	AVERAGE GRANT
STATE TOTAL	10,838	\$125,240.74	\$11.56	29,469	\$428,795.00	\$14.55
District I						
Bay	135	1,164.00	8.62	333	4,427.00	13.29
Escambia	400	3,671.20	9.18	907	13,332.00	14.70
Holmes	108	757.40	7.01	328	3,776.00	11.51
Okaloosa	143	1,102.40	7.71	376	5,012.00	13.33
Santa Rosa	140	1,091.10	7.79	389	5,268.00	13.54
Walton	193	1,509.70	7.82	464	5,733.00	12.36
Washington	120	768.10	6.40	384	4,815.00	12.54
TOTAL	1,239	\$10,063.90	\$8.12	3,181	\$42,363.00	\$13.32
District II						
Calhoun	68	405.00	5.96	192	2,609.00	13.59
Franklin	59	587.90	9.96	144	1,964.00	13.64
Gadsden	142	1,096.00	7.72	435	5,041.00	11.59
Gulf	41	307.00	7.49	93	1,253.00	13.47
Jackson	420	2,428.50	5.78	912	10,488.00	11.50
Jefferson	87	440.50	5.06	379	4,629.00	12.21
Leon	224	2,084.10	9.30	572	6,024.00	10.53
Liberty	25	235.20	9.41	119	1,409.00	11.84
Wakulla	99	938.30	9.48	164	2,447.00	14.92
TOTAL	1,165	\$8,522.50	\$7.32	3,010	\$35,864.00	11.91

JULY 1937				JUNE 1938		
	CASES	ASSISTANCE GRANTED	AVERAGE GRANT	CASES	ASSISTANCE GRANTED	AVERAGE GRANT
District III						
Columbia	114	979.60	8.59	361	4,418.00	12.24
Dixie	30	363.50	12.12	79	1,016.00	12.86
Gilchrist	40	441.50	11.04	84	1,022.00	12.17
Hamilton	95	785.00	8.26	248	3,102.00	12.51
Lafayette	41	228.60	5.58	108	1,445.00	13.38
Levy	128	1,429.90	11.17	332	4,204.00	12.66
Madison	140	1,155.00	8.25	389	4,553.00	11.70
Suwannee	61	442.40	7.25	445	5,450.00	12.25
Taylor	93	910.00	9.78	220	2,836.00	12.89
TOTAL	742	\$6,735.50	\$ 9.08	2,266	\$28,046.00	\$12.38
District IV						
Citrus	47	490.20	10.43	186	2,540.00	13.66
Hernando	38	313.80	8.26	167	2,261.00	13.54
Pasco	88	895.50	10.18	271	3,670.00	13.54
Pinellas	829	12,515.80	15.10	1,331	22,572.00	16.96
TOTAL	1,002	\$14,215.30	\$14.19	1,955	\$31,043.00	15.88
District V						
Alachua	310	3,318.20	10.70	771	10,065.00	13.05
Baker	114	1,118.80	9.81	180	2,368.00	13.16
Bradford	103	1,048.70	10.18	274	3,723.00	13.59
Clay	68	677.80	9.97	192	2,668.00	13.90
Flagler	31	321.10	10.36	80	1,106.00	13.83
Nassau	118	1,190.20	10.09	256	3,254.00	12.71
Putnam	212	2,762.60	13.03	456	6,722.00	14.74
St. Johns	174	1,953.50	11.23	360	5,370.00	14.92
Union	71	738.80	10.41	186	2,656.00	14.28
TOTAL	1,201	\$13,129.70	\$10.93	2,755	\$37,932.00	13.77

	JULY 1987			JUNE 1988		
	CASES	ASSISTANCE GRANTED	AVERAGE GRANT	CASES	ASSISTANCE GRANTED	AVERAGE GRANT
District VI						
Duval	803	9,958.40	\$12.40	2,723	\$41,591.00	15.27
District VII						
Hillsborough	744	\$7,583.40	\$10.19	1,127	\$29,663.00	13.95
District VIII						
Charlotte	28	398.20	14.22	103	1,478.00	14.35
Collier	19	229.70	12.09	33	415.00	12.58
DeSoto	31	330.70	10.67	198	2,634.00	13.30
Glades	29	417.20	14.39	69	957.00	13.87
Hardee	85	857.60	10.09	252	3,587.00	14.23
Hendry	28	418.90	14.96	66	876.00	13.27
Highlands	58	693.70	11.96	144	1,987.00	13.80
Lee	90	1,226.50	13.63	260	3,493.00	13.43
Manatee	82	1,105.60	13.48	386	5,068.00	13.13
Sarasota	63	941.80	14.95	195	2,534.00	12.99
TOTAL	513	\$6,619.90	\$12.90	1,706	\$23,029.00	\$13.50
District IX						
Dade	861	\$15,423.44	\$17.91	2,032	\$37,073.00	\$18.24
District X						
Broward	115	1,813.20	15.77	295	4,532.00	15.36
Indian River	53	648.70	12.24	129	1,877.00	14.55
Martin	50	604.40	12.09	117	1,839.00	15.72
Monroe	101	1,268.50	12.56	470	7,692.00	16.37
Okeechobee	51	644.70	12.64	91	1,361.00	14.96
Palm Beach	399	6,852.90	17.18	674	11,567.00	17.16
St. Lucie	56	920.00	16.43	118	1,829.00	15.50
TOTAL	825	\$12,752.40	\$15.46	1,894	\$30,697.00	\$16.21

JULY 1937				JUNE 1938		
	CASES	ASSISTANCE GRANTED	AVERAGE GRANT	CASES	ASSISTANCE GRANTED	AVERAGE GRANT
District XI						
Lake	111	1,080.60	9.74	509	7,364.00	14.47
Marion	213	1,629.80	7.65	872	10,275.00	11.78
Polk	445	5,218.10	11.73	1,238	21,564.00	17.42
Sumter	67	558.80	8.34	313	4,149.00	13.26
TOTAL	836	\$8,487.30	\$10.15	2,932	\$43,352.00	\$14.79
District XII						
Brevard	95	1,088.00	11.45	351	5,695.00	16.23
Orange	320	4,418.00	13.81	996	16,794.00	16.86
Osceola	62	726.00	11.71	330	5,721.00	17.34
Seminole	89	1,006.00	11.30	301	4,780.00	15.88
Volusia	341	4,511.00	13.23	910	15,152.00	16.65
TOTAL	907	\$11,749.00	\$12.95	2,888	\$48,142.00	\$16.67

TABLE IV
STATE WELFARE BOARD
AID TO THE BLIND

Comparison of Case Load by Months—January Through June 1, 1938

	JANUARY Cases	FEBRUARY Cases	MARCH Cases	APRIL Cases	MAY Cases	JUNE		Av. Grant
						Cases	Assistance Granted	
STATE TOTAL	47	374	677	965	1,224	1,426	\$21,019.00	\$14.74
District I								
Bay	—	9	13	17	17	19	271.00	14.26
Escambia	—	8	23	35	49	55	760.00	13.82
Holmes	—	4	15	15	24	25	310.00	12.40
Okaloosa	—	5	10	10	15	15	194.00	12.93
Santa Rosa	—	9	17	17	29	30	430.00	14.33
Walton	—	11	22	22	35	35	490.00	14.00
Washington	—	8	13	13	26	30	418.00	13.93
TOTAL	—	54	113	129	195	209	\$2,873.00	\$13.75
District II								
Calhoun	—	1	2	5	10	17	207.00	12.18
Franklin	—	—	6	11	11	13	190.00	14.62
Gadsden	—	6	16	21	25	26	277.00	10.65
Gulf	—	—	3	3	3	4	85.00	21.25
Jackson	—	2	2	20	20	30	417.00	13.90
Jefferson	—	3	6	11	11	15	215.00	14.33
Leon	—	7	9	14	18	24	290.00	12.08
Liberty	—	1	3	6	6	6	68.00	11.33
Wakulla	—	—	2	5	12	15	220.00	14.80
TOTAL	—	20	49	96	116	150	\$1,971.00	\$13.14

	JANUARY Cases	FEBRUARY Cases	MARCH Cases	APRIL Cases	MAY Cases	JUNE		Av. Grant
						Cases	Assistance Granted	
District III								
Columbia	—	6	11	15	18	24	321.00	13.38
Dixie	—	1	1	3	3	6	58.00	9.67
Gilchrist	—	—	—	3	6	6	61.00	10.17
Hamilton	—	3	3	3	5	11	124.00	11.27
Lafayette	—	—	1	3	5	6	55.00	9.17
Levy	—	—	—	3	6	8	108.00	13.50
Madison	—	—	—	—	11	18	182.00	10.11
Suwannee	—	2	6	8	14	21	220.00	10.48
Taylor	—	—	—	—	4	11	116.00	10.55
TOTAL	—	12	22	38	72	111	\$1,245.00	\$11.22
District IV								
Citrus	—	6	8	7	7	9	102.00	11.33
Hernando	—	4	4	5	5	6	74.00	12.33
Pasco	—	1	6	9	13	15	183.00	12.20
Pinellas	—	13	24	28	29	32	564.00	17.63
TOTAL	—	24	42	49	54	62	\$923.00	\$14.89
District V								
Alachua	—	—	2	21	34	40	548.00	13.70
Baker	—	—	—	7	9	10	130.00	13.00
Bradford	—	1	3	7	9	11	148.00	13.45
Clay	—	1	2	6	7	8	115.00	14.38
Flagler	—	—	—	1	1	1	8.00	8.00
Nassau	—	2	6	6	7	7	97.00	13.86
Putnam	—	—	1	9	16	29	415.00	14.31
St. Johns	—	—	1	8	15	16	231.00	14.44
Union	—	—	—	1	2	3	44.00	14.67
TOTAL	—	4	15	66	100	125	\$1,736.00	\$13.89

	JANUARY Cases	FEBRUARY Cases	MARCH Cases	APRIL Cases	MAY Cases	JUNE		Av. Grant
						Cases	Assistance Granted	
District VI								
Duval	15	32	90	139	146	158	\$2,420.00	\$15.32
District VII								
Hillsborough	20	96	108	117	131	136	\$2,186.00	\$16.07
District VIII								
Charlotte	—	—	—	2	3	3	43.00	14.33
Collier	—	—	1	1	1	1	15.00	15.00
DeSoto	—	—	3	11	11	11	157.00	14.27
Glades	—	—	—	—	—	—	—	—
Hardee	—	—	3	6	7	8	132.00	16.50
Hendry	—	—	—	—	—	1	10.00	10.00
Highlands	—	—	3	4	5	7	87.00	12.43
Lee	—	—	7	10	10	12	143.00	11.92
Manatee	—	—	2	3	3	6	51.00	8.50
Sarasota	—	1	1	4	4	6	102.00	17.00
TOTAL	—	1	20	41	44	55	\$740.00	\$13.45
District IX								
Dade	—	5	24	33	46	56	\$1,077.00	\$19.23
District X								
Broward	—	5	10	16	17	18	258.00	14.33
Indian River	—	5	9	10	11	12	177.00	14.75
Martin	—	4	4	4	5	5	94.00	18.80
Monroe	—	—	14	17	15	15	222.00	14.80
Okeechobee	—	1	4	5	8	8	112.00	14.00
Palm Beach	—	9	22	26	30	31	482.00	15.55
St. Lucie	—	2	4	7	7	7	100.00	14.29
TOTAL	—	26	67	85	93	96	\$1,445.00	\$15.05

	JANUARY Cases	FEBRUARY Cases	MARCH Cases	APRIL Cases	MAY Cases	JUNE		Av. Grant
						Cases	Assistance Granted	
District XI								
Lake	—	13	16	16	17	17	244.00	14.35
Marion	—	29	27	28	29	36	387.00	10.75
Polk	12	31	33	41	46	48	845.00	17.60
Sumter	—	6	7	9	9	9	138.00	15.33
TOTAL	12	79	83	94	101	110	\$1,614.00	\$14.67
District XII								
Brevard	—	—	2	6	10	14	231.00	16.50
Orange	—	8	14	30	39	52	934.00	17.96
Osceola	—	—	—	—	7	14	242.00	17.29
Seminole	—	1	7	8	14	14	268.00	19.14
Volusia	—	12	21	34	56	64	1,114.00	17.41
TOTAL	—	21	44	78	126	158	\$2,789.00	\$17.65

TABLE V
STATE WELFARE BOARD
 Comparison of Administrative Costs For Old Age Assistance
 By Months
 July 1, 1937—June 30, 1938
STATE TOTAL

MONTHS	CASES	ASSISTANCE GRANTED	AVERAGE GRANT	ADMINISTRA- TIVE COST	TOTAL COST	% ADMINIS- TRATIVE COST OF TOTAL COST	ADMINIS- TRATIVE COST PER CASE
July	1937 10,838	\$ 125,240.74	\$ 11.56	\$ 21,315.93	\$ 146,556.67	14.54	1.97
August	11,859	171,663.00	14.48	39,752.83	211,415.83	18.80	3.35
September	14,357	226,851.00	15.80	52,473.96	279,324.96	18.78	3.65
October	17,551	279,392.00	15.92	70,003.21	349,395.21	20.03	3.99
November	20,217	323,045.00	15.98	62,440.09	385,485.09	16.19	3.09
December	22,893	364,459.00	15.92	62,269.02	426,728.02	14.59	2.72
January	1938 25,477	398,201.00	15.63	49,897.59	448,098.59	11.14	1.96
February	26,635	414,566.00	15.56	44,678.88	459,244.88	9.73	1.68
March	27,606	425,503.00	15.41	43,800.70	469,303.70	9.33	1.59
April	28,345	428,737.00	15.13	42,717.58	471,454.58	9.06	1.51
May	28,894	428,480.00	14.83	39,126.82	467,606.82	8.37	1.35
June	29,469	428,810.00	14.55	38,034.35	466,844.35	8.15	1.29
TOTAL		\$4,014,947.74	\$15.20	\$566,510.96	\$4,581,458.70	12.37	2.14

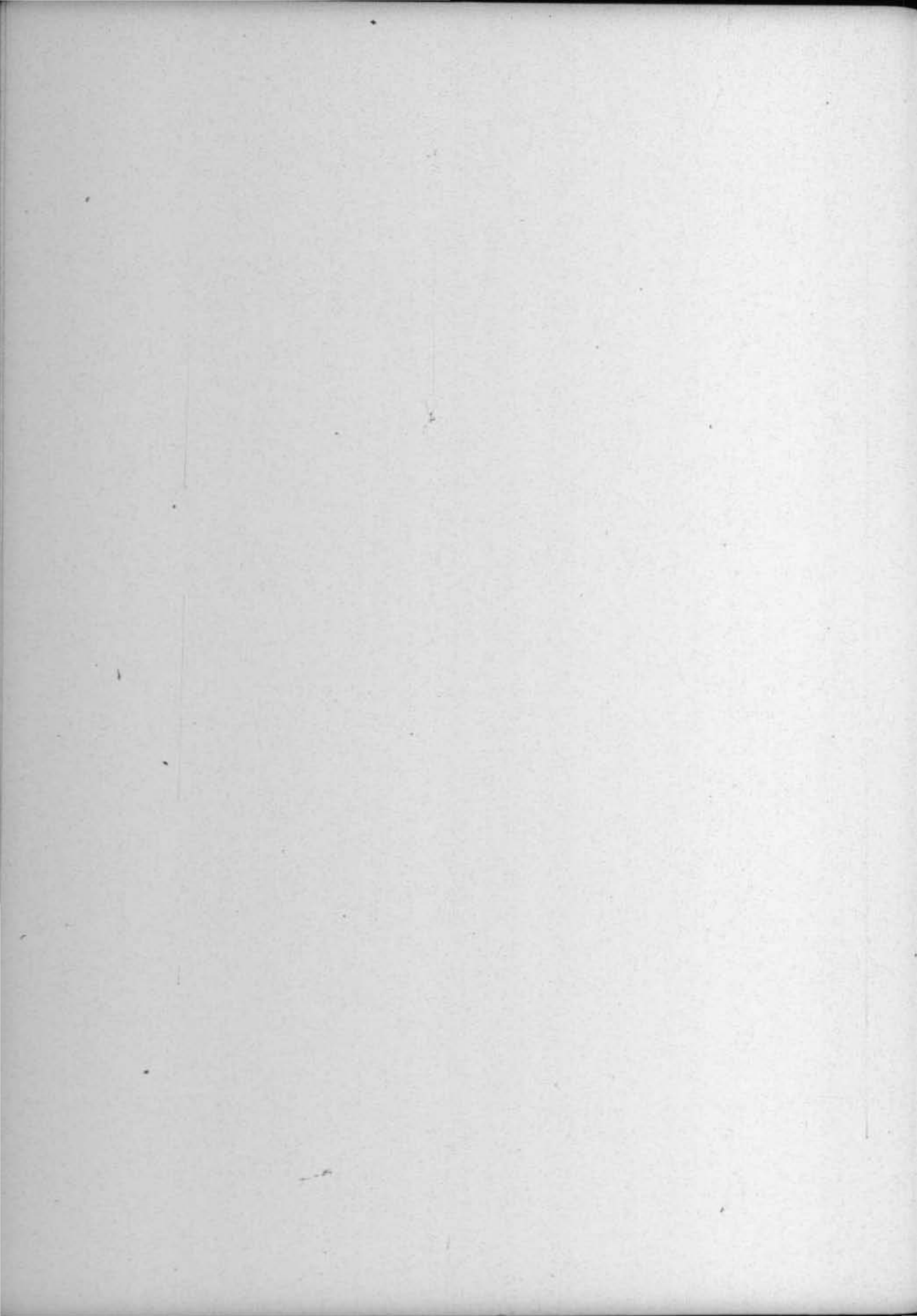
ADMINISTRATIVE COSTS BY PROGRAMS

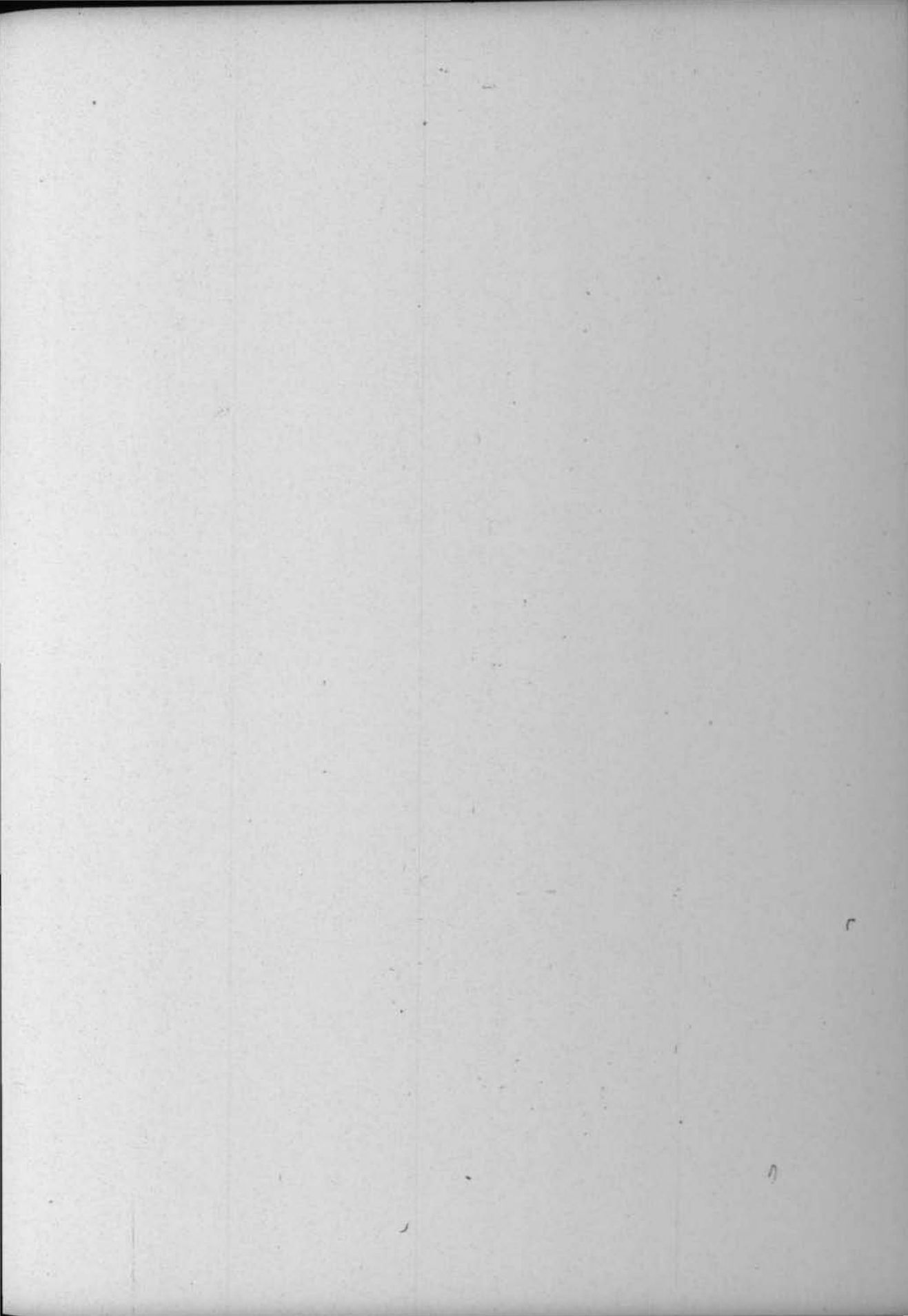
	Total Adminis- trative Cost	% Total State Administrative Cost		Total Adminis- trative Cost	% Total State Administrative Cost
Old Age Assistance	\$568,197.70	63.72	Investigating State Institutions	1,805.54	0.18
Aid to the Blind	45,144.15	5.06	Crippled Children's Commission	196.60	0.02
Aid to Dependent Children	3,195.82	0.36	Services to County and City Agencies	6,627.02	0.75
Surplus Commodities	81,646.33	9.16	Out-of-Town Inquiries	17,073.56	1.92
WPA Certification	104,579.26	11.73	Services to Families not Receiving Aid	3,057.76	0.34
NYA Certification	12,410.30	1.39	Other Services	2,158.94	0.24
CCC Certification	23,840.07	2.67			
Child Welfare	21,913.06	2.46		\$891,646.05	100.00

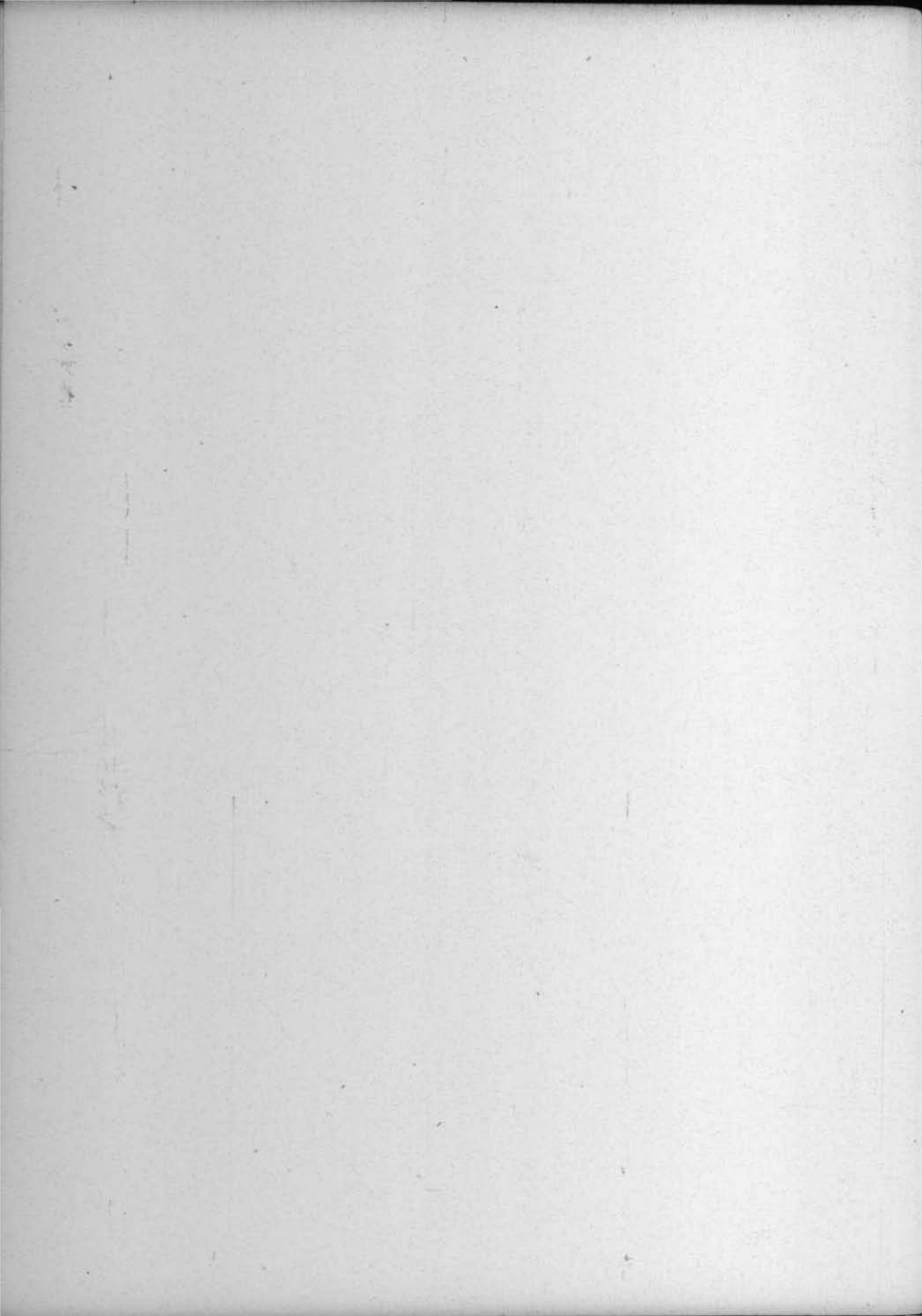
* FLORIDA'S TOURIST LURE IS SILHOUETTED IN THIS MAP SHOWING NATIVITY OF THOSE RECEIVING OLD AGE ASSISTANCE.



* OF THE 29,469 RECIPIENTS OF OAA ON JUNE 30, 1938, BUT 10,824 WERE BORN IN THE STATE.







**REPORTS OF THE
TWELVE
FLORIDA WELFARE
DISTRICTS**

JULY 1, 1937---JUNE 30, 1938

DISTRICT REPORTS

DISTRICT NO. 1

Headquarters: DeFuniak Springs.

Director: Mrs. Betty Hunt.

Board Members: B. P. Morris, chairman; L. H.

Paul, M. D., vice-chairman; J. A. Douglas, D.

M. Adams, M. D.; W. E. Duggan, E. C. Work,

Joe Scherer, Ralph McLane, Mrs. Jessie Currie.

Counties: Walton, Holmes, Washington, Bay, Okaloosa, Escambia and Santa Rosa.

District 1, according to statistics, has the highest Social Security case load in the State, with a large number of pending applications.

The problem of intake is a tremendous one, with a constant stream of WPA, Commodity, CCC, as well as Social Security applicants. The number of applicants requesting various services is from 30 to 100 per day in the several county offices.

One full time worker is required daily in each of these offices to partially meet the problem, and it is realized that even then the intake service is not entirely satisfactory.

In the Pensacola office the full time of three visitors is required, one of whom makes appointments and answers questions only. This is attributed to general economic conditions of the section. The existence of these conditions has resulted in a tremendous volume of work for the District Welfare Board. The interpretation of the underlying causes is a challenge to the Board and staff members, who are intensely interested in this phase of the problem. They accept as a major duty the rapid handling of applications and the granting of any available assistance to the needy.

The problems of District 1 are fundamental, and are accentuated by an immediate and apparently lasting economic situation.

MONTHLY PAYMENTS

MONTH	OLD AGE ASSISTANCE	AID TO THE BLIND	
July 1937	\$ 10,063.90		
August	10,054.00		
September	20,688.00		
October	25,383.00		
November	30,227.00		
December	32,772.00		
January 1938	35,580.00		
February	37,061.00	849.00	
March	39,046.00	1,735.00	
April	40,338.00	1,939.00	
May	41,111.00	2,725.00	
June	42,363.00	2,873.00	
Total	\$364,686.90	\$10,121.00	\$374,807.90

ANNUAL STATISTICAL REPORT

July 1, 1937 through June 30, 1938

	OLD AGE ASSISTANCE	AID TO THE BLIND
Applications Pending (7-1-37)	791	
Applications received (7-1-37 to 6-30-38)	3,954	411
Total Number Applications	4,745	411
Applications given Board Action	2,791	291
Approved	2,153	211

STATE WELFARE BOARD

65

	OLD AGE ASSISTANCE	AID TO THE BLIND
Rejected	434	69
Disposed of for Other Reasons	204	11
Applications Pending (6-30-38)	1,954	120
Cases Receiving Assistance (7-1-38)	1,250	
Cases Approved and Added (7-1-37 to 6-30-38)	2,152	211
Total Cases Assisted During Fiscal Year	3,402	211
Cases Closed (July 1, 1937 to June 30, 1938)	221	2
Total Number Receiving Assistance (June 1938)	3,181	209
Amount	\$42,363.00	\$2,873.00
Average Grant	13.32	13.75
<hr/>		
New Cases Certified for Commodities	2,877	
Total Receiving Commodities	3,928	
Referrals to WPA	6,366	
Referrals to NYA	735	
Applications Completed for CCC	1,489	
Services to other Federal Programs	5	
Families Receiving Case Work Services	59	
Other Services to Individuals	307	
Services to Penal Institutions	6	
Services to Public Children's Institutions	3	
Services to Private Children's Institutions	2	
Services to Courts on Adult Cases	2	
Services to County & City Welfare Departments	60	
Out of Town Inquiries	784	
Other Services	38	

REPORT OF EXPENDITURES
July 1, 1937 through June 30, 1938

Salaries	53,916.31	
Travel & Subsistence	9,254.02	
Board Members Travel	665.59	63,835.92
<hr/>		
Miscellaneous		
Auto Maintenance	152.14	
Building Supplies & Maintenance	112.27	
Express	5.48	
Fuel	317.50	
Gas & Oil	427.80	
Lights	204.12	
Office Equipment & Repairs	140.10	
Office Supplies & Expense	1,384.04	
Postage	1,157.65	
Telephone & Telegraph	1,200.69	
Water & Ice	76.09	5,177.88
<hr/>		
Total Expenses		69,013.80
Equipment Purchased	825.10	825.10
<hr/>		
Total Expenditures		\$69,838.90

FIRST ANNUAL REPORT

DISTRICT NO. 2

Headquarters: Quincy

Director: Miss Sada Bostick

Board Members: Claude Arrington, chairman;

Mrs. W. N. Faircloth, vice-chairman, Mrs.

Flora Burton, E. B. Liddon, J. H. McClellan,

Mrs. O. O. Mickler, Harry Van Brunt, F. A.

Mahan, Mrs. R. L. Hosford, Mrs. H. L. Oliver,

Otis Ashmore, B. H. Dickens.

Counties: Gadsden, Liberty, Calhoun, Gulf, Jefferson, Leon, Wakulla, Jackson and Franklin.

* * * *

District 2, located in northwest Florida, had but 17 staff members on the payroll when the new Board went into office on July 1, 1938. Because of the heavy case load the staff was gradually increased to a peak of 76 in October. In January, due to the progress made in the investigation of Old Age Assistance applications, the staff was reduced.

Beginning in December, applications for WPA employment increased to such an extent that it was necessary to obtain WPA workers to assist in some of the Social Welfare offices, and in February and April two visitors, paid by WPA, were added to the staff indefinitely—to be used at whatever point in the district the applications were heaviest. This increase in WPA applications was due to economic conditions. In Calhoun and Franklin counties several large lumber mills had closed. In Gulf and Wakulla counties, where fishing was the chief means of support, the fishing industry had fallen to a low ebb. In Leon county the construction business had fallen off and laborers were coming into the Social Welfare office seeking employment. During the year two Fuller's Earth mines closed in Gadsden county, and in Jackson county the turpentine and peanut industries were no longer operating as in former years.

MONTHLY PAYMENTS

MONTH		OLD AGE ASSISTANCE	AID TO THE BLIND	
July	1937	8,522.50		
August		15,968.00		
September		18,630.00		
October		23,589.00		
November		25,971.00		
December		28,207.00		
January	1938	30,829.00		
February		31,442.00	278.00	
March		32,805.00	688.00	
April		33,927.00	1,290.00	
May		34,784.00	1,524.00	
June		35,864.00	1,971.00	
TOTAL		\$320,538.50	\$5,751.00	\$326,289.50

ANNUAL STATISTICAL REPORT

July 1, 1937 through June 30, 1938

	OLD AGE ASSISTANCE	AID TO THE BLIND
Applications Pending (7-1-37)	1,164	
Applications Received (7-1-37 to 6-30-38)	3,447	250
Total Number Applications	4,611	250
Applications given Board Action	2,804	198
Approved	2,087	151
Rejected	488	41

STATE WELFARE BOARD

67

	OLD AGE ASSISTANCE	AID TO THE BLIND
Disposed of for Other Reasons	229	6
Applications Pending (6-30-38)	1,807	52
Cases Receiving Assistance (7-1-37)	1,170	
Cases Approved and Added (7-1-37 to 6-30-38)	2,087	151
Total Cases Assisted during Fiscal Year	3,257	151
Cases Closed (7-1-37 to 6-30-38)	247	1
Total Number Receiving Assistance (June 1938)	3,010	150
Amount	\$35,864.00	\$1,971.00
Average Grant	11.91	13.14
New Cases Certified for Commodities	1,563	
Total Receiving Commodities	2,802	
Referrals to WPA	3,066	
Referrals to NYA	489	
Referrals to Rural Resettlement	10	
Applications Completed for CCC	1,015	
Services to other Federal Programs	6	
Families Receiving Case Work Services	48	
Other Services to Individuals	178	
Services to Mental Hospitals	4	
Services to Penal Institutions	3	
Services to Public Children's Institutions	7	
Services to Juvenile Courts	3	
Services to Courts on Adult Cases	5	
Services to County and City Welfare Departments	157	
Out of Town Inquiries	1,022	
Other Services	169	

REPORT OF EXPENDITURES

July 1, 1937 through June 30, 1938

Salaries	51,104.22	
Child Welfare Service Salaries	815.00	
Travel	9,446.38	
Board Members Travel	888.60	62,254.20
Miscellaneous		
Auto Maintenance	103.47	
Building Repairs	172.26	
Building Supplies & Maintenance	220.63	
Express	10.54	
Fuel	302.29	
Gas & Oil	275.68	
Office Equipment & Repairs	92.65	
Office Supplies & Expenses	1,749.15	
Postage	1,177.00	
Telephone & Telegraph	864.43	
Water & Ice	84.94	5,053.04
Total Expenses		67,307.24
Equipment Purchased	781.57	781.57
Total Expenditures		\$68,088.81

DISTRICT NO. 3

Headquarters: Live Oak.

Director: Wallace O. Donnelly.

Board Members: C. J. Hackney, chairman; S. B. Hardee, vice-chairman; E. F. Montgomery, Lee Elliott, Mrs. M. F. Horne, Mrs. Maude M. Adamson, S. J. Gunn, J. B. Wooten, John Rowland.

Counties: Columbia, Dixie, Gilchrist, Hamilton, Lafayette, Levy, Madison, Suwannee and Taylor.

* * * *

One of the first problems which confronted the new Board was the securing of additional personnel to cope with the tremendous increase of Old Age Assistance applications occasioned by the lowering of the age limit from 70 to 65 years.

In July, 1937, the staff was composed of 17 workers. Additions were made in August and September, and in June, 1938, the regular staff was composed of 34 persons.

At the outset the Board was confronted with

the problem of the greatly increased intake. The lowering of the age limit resulted in some 1,600 persons applying for Old Age Assistance during the months of July and August alone.

Early in the present program the District Board adopted the policy of chronological order of investigation. This meant that in those counties whose appropriations had been small under the old program it was necessary to go back as far as February and March, 1937, to begin investigation of applications that had not been acted upon because of insufficient county funds. By the end of June, 1938, all counties in the District had been leveled off and all July and August, 1937, applications had been disposed of.

During the fiscal year the District Board and staff were confronted with many perplexing problems among which were the training of new workers, a great influx of applications, a general lack of community resources in the rural area, and the question of adequate interpretation of the program to the various communities.

MONTHLY PAYMENTS

MONTH		OLD AGE ASSISTANCE	AID TO THE BLIND	
July	1937	6,735.50		
August		11,078.00		
September		12,386.00		
October		15,455.00		
November		18,271.00		
December		20,656.00		
January	1938	23,852.00		
February		25,654.00	177.00	
March		26,732.00	323.00	
April		27,047.00	508.00	
May		27,468.00	866.00	
June		28,061.00	1,245.00	
Total		\$243,395.50	\$3,119.00	\$246,514.50

ANNUAL STATISTICAL REPORT

July 1, 1937 through June 30, 1938

	OLD AGE ASSISTANCE	AID TO THE BLIND
Applications Pending (7-1-37)	764	
Applications Received (7-1-37 to 6-30-38)	2,780	174
Total Number Applications	3,544	174
Applications given Board Action	2,453	137

STATE WELFARE BOARD

69

	OLD AGE ASSISTANCE	AID TO THE BLIND
Approved	1,730	111
Rejected	298	17
Disposed of for Other Reasons	425	9
Applications Pending (6-30-38)	1,091	37
Cases Receiving Assistance (7-1-37)	748	
Cases Approved and Added (7-1-37 to 6-30-38)	1,730	111
Total Cases Assisted during Fiscal Year	2,478	111
Cases Closed (7-1-37 to 6-30-38)	212	
Total Number Receiving Assistance (June 1938)	2,266	111
Amount	\$28,061.00	\$1,245.00
Average Grant	12.38	11.22
New Cases Certified for Commodities	1,238	
Total Receiving Commodities	1,640	
Referrals to WPA	1,812	
Referrals to NYA	299	
Referrals to Rural Resettlement	8	
Applications Completed for CCC	807	
Services to other Federal Programs	31	
Families Receiving Case Work Services	52	
Other Services to Individuals	5	
Services to Mental Hospitals	11	
Services to Penal Institutions	11	
Services to Public Children's Institutions	7	
Services to Private Children's Institutions	4	
Services to Juvenile Courts	18	
Services to Courts on Adult Cases	5	
Services to County and City Welfare Departments	237	
Out of Town Inquiries	583	
Other Services	95	

REPORT OF EXPENDITURES

July 1, 1937 through June 30, 1938

Salaries	41,842.37	
Child Welfare Service Salaries	799.00	
Travel	8,526.00	
Board Members Travel	439.96	51,607.33
Miscellaneous		
Auto Maintenance	222.23	
Building Supplies & Maintenance	23.99	
Express	9.20	
Fuel	41.55	
Gas & Oil	466.27	
Lights	37.23	
Office Equipment & Repairs	97.53	
Office Supplies & Expense	1,148.89	
Postage	931.16	
Telephone & Telegraph	313.15	
Water & Ice	22.07	3,313.27
Total Expenses		54,920.60
Equipment Purchased	679.89	679.89
Total Expenditures		\$55,600.49

DISTRICT NO. 4

Headquarters: Clearwater

Director: Mrs. Adah K. Hereford

Board Members: Frank J. Booth, chairman;
Herbert Van Ness, vice-chairman; Jasper C.
Carter, T. H. Evans, H. S. Jukes, Mrs. Neil
W. Upham.

Counties: Pinellas, Pasco, Hernando and Citrus.
* * * *

An analysis of the work of the District Board shows varied activities. Pinellas county, with its groves, industrial centers such as Tarpon Springs, and tourist towns, presents problems of seasonal unemployment. These problems create difficulties in arriving at a decision as to the need of those applying for Old Age Assistance, Aid to the Blind and referrals to the WPA.

In the tourist centers, social workers must get in touch with relatives and employers who

are not residents of Florida so that they may complete the investigation of need, age and residence, and are developing a system of long-range case work that is not necessary in more stabilized communities.

The City of St. Petersburg has a broad program of social welfare with which the District Board cooperates in its specialized field.

In the upper three counties, which are rural in character, the Board, with a visiting staff of five special workers, must cover an area one and one-third times as large as the State of Rhode Island, and of necessity has assumed to some extent the functions of a social agency in addition to administering the Social Security program. In these counties there is little or no industry. The phosphate mines are worked out or abandoned, the turpentine camps and lumber mills are closed.

MONTHLY PAYMENTS

MONTH		OLD AGE ASSISTANCE	AID TO THE BLIND	
July	1937	14,215.30		
August		16,893.00		
September		20,354.00		
October		24,687.00		
November		28,098.00		
December		30,575.00		
January	1938	32,420.00		
February		32,739.00	395.00	
March		32,976.00	660.00	
April		32,629.00	757.00	
May		31,878.00	828.00	
June		31,043.00	923.00	
Total		\$328,507.30	\$3,563.00	\$332,070.30

ANNUAL STATISTICAL REPORT

July 1, 1937 through June 30, 1938

	OLD AGE ASSISTANCE	AID TO THE BLIND
Applications Pending (7-1-37)	308	
Applications Received (7-1-37 to 6-30-38)	1,843	104
Total Number Applications	2,151	104

STATE WELFARE BOARD

71

	OLD AGE ASSISTANCE	AID TO THE BLIND
Applications given Board Action	1,666	68
Approved	1,170	62
Rejected	325	5
Disposed of for Other Reasons	171	1
Applications Pending (June 30, 1938)	485	36
Cases Receiving Assistance (July 1, 1937)	1,004	
Cases Approved and Added (7-1-37 to 6-30-38)	1,170	62
Total Cases Assisted during Fiscal Year	2,174	62
Cases Closed (7-1-37 to 6-30-38)	219	
Total Number Receiving Assistance (June 1938)	1,955	62
Amount	\$31,043.00	\$923.00
Average Grant	15.88	14.89
New Cases Certified for Commodities	1,179	
Total Receiving Commodities	1,347	
Referrals to WPA	1,675	
Referrals to NYA	156	
Applications Completed for CCC	289	
Families Receiving Case Work Services	7	
Other Services to Individuals	10	
Services to Mental Hospitals	1	
Services to Public Children's Institutions	6	
Services to County and City Welfare Departments	3	
Out of Town Inquiries	251	
Other Services	87	

REPORT OF EXPENDITURES

July 1, 1937 through June 30, 1938

Salaries	32,577.87	
Travel	4,950.91	
Board Members Travel	291.79	37,820.57
Miscellaneous		
Auto Maintenance	115.74	
Building Supplies & Maintenance	28.29	
Express	8.10	
Fuel	47.79	
Gas & Oil	335.82	
Lights	.50	
Office Equipment & Repairs	116.54	
Office Supplies & Expense	819.11	
Postage	482.12	
Telephone & Telegraph	447.96	
Water & Ice	18.50	2,420.47
Total Expenses		40,241.04
Equipment Purchased	98.76	98.76
Total Expenditures		\$40,339.80

FIRST ANNUAL REPORT

DISTRICT NO. 5

Headquarters: Green Cove Springs

Director: Miss Gertrude Heering.

Board Members: Ira Thomas, chairman; H. W. Fishler, vice-chairman; Miss Elizabeth Baker, James B. Fraser, L. D. Vining, Victor W. McKenzie, Mrs. F. W. Burt, Col. H. L. Butler, Mrs. A. C. Strickland, S. T. Dell, Jr.

Counties: Clay, Alachua, Baker, Nassau, Bradford, Flagler, Putnam, St. Johns and Union.

Records show that the district began the year with 534 pending Old Age Assistance applications. An additional 3,071 applications were taken in the 12 months, making a total of 3,605. Of these 1,816 were approved and 926 rejected, leaving 863 pending as of June 30.

During the fiscal year 210 applications for Aid to the Blind were accepted. Of these 126 were approved and 38 rejected, with 48 pending.

The major problem in District 5 has been the handling of the inrush of WPA applications. Requests for certification were particularly large in Alachua, Putnam and St. Johns counties.

In addition to the three categories named, commodity certifications comprise the fourth of the large classes of aid handled by the State.

The district has an increasingly large number of requests from communities and public officials for specialized case work service. In addition, the Welfare Board handles all relief funds for the City of Gainesville and for Alachua and Clay counties. The commissioners in Bradford and Union counties request periodic reviews of their county assistance rolls.

There is an increasing interest in this area toward the establishment of a permanent welfare program capable of coping with all aspects of a complete welfare service.

MONTHLY PAYMENTS

MONTH	OLD AGE ASSISTANCE	AID TO THE BLIND	
July 1937	13,129.70		
August	13,180.00		
September	24,050.00		
October	27,559.00		
November	29,587.00		
December	32,683.00		
January 1938	34,960.00		
February	35,751.00	72.00	
March	35,901.00	237.00	
April	36,260.00	943.00	
May	37,122.00	1,378.00	
June	37,932.00	1,736.00	
Total	358,114.70	\$4,366.00	\$362,480.70

ANNUAL STATISTICAL REPORT

July 1, 1937 through June 30, 1938

	OLD AGE ASSISTANCE	AID TO THE BLIND
Applications Pending (7-1-37)	534	
Applications Received (7-1-37 to 6-30-38)	3,072	210
Total Number Applications	3,606	210
Applications given Board Action	2,743	164
Approved	1,817	126
Rejected	596	27
Disposed of for Other Reasons	330	11
Applications Pending (June 30, 1938)	863	46
Cases Receiving Assistance (July 1, 1938)	1,208	

STATE WELFARE BOARD

73

	OLD AGE ASSISTANCE	AID TO THE BLIND
Cases Approved and Added (7-1-37 to 6-30-38)	1,817	126
Total Cases Assisted during Fiscal Year	3,025	126
Cases Closed (July 1, 1937 to June 30, 1938)	270	1
Total Number Receiving Assistance (June 1938)	2,755	125
Amount	\$37,932.00	\$1,736.00
Average Grant	13.77	13.89
New Cases Certified for Commodities	1,029	
Total Receiving Commodities	1,669	
Referrals to WPA	2,261	
Referrals to NYA	451	
Referrals to Rural Resettlement	5	
Applications Completed for CCC	791	
Services to other Federal Programs	21	
Families Receiving Case Work Service	239	
Other Services to Individuals	41	
Services to Mental Hospitals	7	
Services to Penal Institutions	8	
Services to Public Children's Institutions	69	
Services to Private Children's Institutions	4	
Services to Juvenile Courts	8	
Services to Courts on Adult Cases	3	
Services to County and City Welfare Departments	3,089	
Out of Town Inquiries	629	
Other Services	66	

REPORT OF EXPENDITURES

July 1, 1937 through June 30, 1938

Salaries	41,550.13	
Travel	7,637.60	
Board Members Travel	527.08	49,714.81
Miscellaneous		
Auto Maintenance	147.49	
Building Supplies & Maintenance	57.45	
Express	.43	
Gas & Oil	451.56	
Office Equipment & Repairs	98.00	
Office Supplies & Expense	1,618.67	
Postage	903.00	
Telephone & Telegraph	635.03	
Water & Ice	44.44	
Subscriptions	5.00	3,961.07
Total Expenses		53,675.88
Equipment Purchased	120.05	120.05
Total Expenditures		\$53,795.93

DISTRICT NO. 6

Headquarters: Jacksonville.

Director: Mrs. Margaret Jacks.

Board Members: Emmet Safay, chairman, George Tanner, vice-chairman; Milton C. Moore, James Ross, Mrs. Ben Stein, Mrs. Charles Tucker, Mrs. Charles R. Norton, Mrs. Frederick J. Waas.

County: Duval.

During the year 2,180 Old Age Assistance cases have been approved with an approximate loss of 167 cases, bringing the total of approved cases in Duval county to 2,706.

Approximately 214 Aid to the Blind cases were investigated, with the result that 158 persons were receiving this form of assistance at the end of the fiscal year.

The heaviest responsibility of the District during the past six months has been the fast

increasing number of applications for WPA and NYA employment. Although one-third of the regular staff, augmented by twelve WPA workers have worked diligently in the Intake Department, the number of applicants for certification has mounted so rapidly that at the end of the fiscal year the pending case load was approximately 2,500.

Many applications for commodities have been made, due in part to the broadening of eligibility by the federal government. These have been handled as rapidly as time and personnel would permit.

Much of the work of the Board has been done in committee meetings, particularly the approving and reviewing of Old Age Assistance and Aid to the Blind cases. This plan has enabled part of the Board members to be familiar with every case and has facilitated the handling of cases without too frequent board meetings.

MONTHLY PAYMENTS

MONTH		OLD AGE ASSISTANCE	AID TO THE BLIND	
July	1937	9,958.40		
August		14,183.00		
September		19,917.00		
October		25,733.00		
November		30,677.00		
December		35,319.00		
January	1938	37,874.00	242.00	
February		40,024.00	516.00	
March		41,678.00	1,421.00	
April		42,254.00	2,135.00	
May		42,154.00	2,237.00	
June		41,591.00	2,420.00	
Total		\$381,362.40	\$8,971.00	\$390,333.40

ANNUAL STATISTICAL REPORT

July 1, 1937 through June 30, 1938

	OLD AGE ASSISTANCE	AID TO THE BLIND
Applications Pending (7-1-37)	1,310	
Applications Received (7-1-37 to 6-30-38)	3,024	215
Total Number Applications	4,334	215
Applications given Board Action	2,856	189

STATE WELFARE BOARD

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	OLD AGE ASSISTANCE	AID TO THE BLIND
Approved	2,177	161
Rejected	286	12
Disposed of for Others Reasons	393	16
Applications Pending (June 30, 1938)	1,478	26
Cases Receiving Assistance (July 1, 1937)	811	
Cases Added and Approved (7-1-37 to 6-30-38)	2,177	161
Total Cases Assisted during Fiscal Year	2,988	161
Cases Closed (7-1-37 to 6-30-38)	265	3
Total Number Receiving Assistance (June 1938)	2,723	158
Amount	\$41,591.00	\$2,420.00
Average Grant	15.27	15.32
<hr/>		
New Cases Certified for Commodities	1,624	
Total Receiving Commodities	4,994	
Referrals to WPA	3,818	
Referrals to NYA	316	
Applications Completed for CCC	562	
Services to other Federal Programs	1	
Families Receiving Case Work Services	50	
Services to Penal Institutions	4	
Services to Public Children's Institutions	13	
Services to Private Children's Institutions	1	
Services to County and City Welfare Departments	1	
Out of Town Inquiries	500	
Other Services	16	

REPORT OF EXPENDITURES

July 1, 1937 through June 30, 1938

Salaries	53,010.16	
Travel	2,610.70	
Board Members Travel	332.15	55,953.01
<hr/>		
Miscellaneous		
Auto Maintenance	58.94	
Building Supplies & Maintenance	76.16	
Books & Subscriptions	3.00	
Bus Passes	364.15	
Gas & Oil	165.64	
Office Equipment & Repairs	152.25	
Office Supplies & Expense	1,088.21	
Postage	585.00	
Telephone & Telegraph	792.34	
Water & Ice	30.00	3,315.69
<hr/>		
Total Expenses		\$59,268.70
Equipment Purchased	743.74	
Less trade-in allowance	Cr. 155.00	588.73
<hr/>		
Total Expenditures		\$59,857.43

FIRST ANNUAL REPORT

DISTRICT NO. 7

Headquarters: Tampa.

Director: Miss Marion J. Mickler.

Board Members: James W. Warren, chairman;
Dr. W. P. Adamson, vice-chairman; Mrs.
Maud Hough, Mrs. T. C. Maguire, Mrs. R. A.
Marsicano, Mrs. A. E. Mellon, Mrs. V. H.
Northcutt.

County: Hillsborough.

* * * *

Despite the many serious problems with which it has been confronted, District No. 7 feels that the work completed during the fiscal year has been gratifying. The District had the honor of leading the state in the speed with which it handled applications for Blind Assistance and as of January, 1938, carried more Blind recipients than any district in the state. At the close of the year on June 30 all but

76 applications for Old Age Assistance filed prior to January 1, 1938, had been disposed of. New applications for Blind and Old Age Assistance continue to be received at the average rate of 100 a month. The handling of these, plus period reviews, is a large undertaking.

Although the WPA in this district has a large list of certified clients awaiting assignment, new applications for work relief are being filed with the district office in increasing numbers. During the month of June these applications were taken at the rate of 87 per day, or a daily increase of 13 WPA applications over the intake during May.

Actual rehabilitation has been accomplished in many instances where Blind or Old Age Assistance has been granted. This phase of the work more definitely emphasizes the desire to be of lasting service to the citizenry.

MONTHLY PAYMENTS

MONTH		OLD AGE ASSISTANCE	AID TO THE BLIND	
July	1937	7,583.40		
August		17,658.00		
September		22,039.00		
October		24,935.00		
November		26,851.00		
December		28,394.00		
January	1938	24,409.00	382.00	
February		26,848.00	1,638.00	
March		27,606.00	1,804.00	
April		28,499.00	1,920.00	
May		29,471.00	2,116.00	
June		29,663.00	2,186.00	
Total		\$293,956.40	\$10,046.00	\$304,002.40

ANNUAL STATISTICAL REPORT

July 1, 1937 through June 30, 1938

	OLD AGE ASSISTANCE	AID TO THE BLIND
Applications Pending (7-1-37)	575	
Applications Received (7-1-37 to 6-30-38)	3,209	297
Total Number Applications	3,784	297
Applications given Board Action	3,223	188
Approved	1,642	138
Rejected	1,082	44
Disposed of for Other Reasons	499	6
Applications Pending (June 30, 1938)	561	109

STATE WELFARE BOARD

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	OLD AGE ASSISTANCE	AID TO THE BLIND
Cases Receiving Assistance (July 1, 1937)	749	
Cases Approved and Added (7-1-37 to 6-30-38)	1,634	138
Total Cases Assisted during Fiscal Year	2,383	138
Cases Closed (7-1-37 to 6-30-38)	256	2
Total Number Receiving Assistance (June 1938)	2,127	136
Amount	29,663.00	\$2,186.00
Average Grant	13.95	16.07
New Cases Certified for Commodities	3,102	
Total Receiving Commodities	2,589	
Referrals to WPA	5,135	
Referrals to NYA	1,051	
Applications Completed for CCC	635	
Services to other Federal Programs	57	
Families Receiving Case Work Services	1	
Other Services to Individuals	2,594	
Services to Mental Hospitals	17	
Services to Penal Institutions	16	
Services to Public Children's Institutions	2	
Services to Private Children's Institutions	1	
Services to Juvenile Courts	1	
Services to Courts on Adult Cases	1	
Services to County and City Welfare Departments	38	
Out of Town Inquiries	559	
Other Services	166	

REPORT OF EXPENDITURES

July 1, 1937 through June 30, 1938

Salaries	55,118.94	
Child Welfare Service Salaries	2,217.17	
Travel	2,357.35	
Board Members Travel	22.25	
Child Welfare Service Travel	142.25	59,857.96
Miscellaneous		
Auto Maintenance	68.68	
Building Supplies & Maintenance	34.99	
Bus Passes	25.00	
Express	16.96	
Fuel	189.42	
Gas & Oil	169.38	
Lights	221.90	
Office Equipment & Repairs	20.60	
Office Supplies & Expense	904.92	
Postage	553.00	
Telpehone & Telegraph	452.94	
Water & Ice	40.90	2,698.69
Total Expenses		62,556.65
Equipment Purchased	109.50	109.50
Total Expenditures		\$62,666.15

FIRST ANNUAL REPORT

DISTRICT NO. 8

Headquarters: Fort Myers.

Director: Miss Hester M. Graham.

Board Members: David W. Ireland, chairman; John H. Hancock, vice-chairman; Mrs. Merle C. Kayton, secretary; Mrs. A. R. Barnett, Mrs. Mary Brownell, Mrs. D. Graham Copeland, Bruce L. Davis, Mrs. J. A. McGehee, Cecil V. Parkinson, Mrs. V. G. Watters.

Counties: Lee, Charlotte, Hardee, Manatee, Sarasota, Collier, DeSoto, Hendry, Glades and Highlands.

On July 1, 1937 there were 515 Old Age Assistance recipients in District No. 8. On June 30, 1938 there were 1,706.

The present number of recipients when compared with other districts is the lowest total number in the state, yet approximately one of every three persons in the district 65 years of age or more is receiving assistance. This is in line with the state average.

During the fiscal year 2,281 Old Age Assistance applications were acted upon by the Dis-

trict Board; 1,338 or 59 per cent of these were approved and 943 rejected or disposed of for other reasons. Only 611 Old Age Assistance applications were pending at the end of the year.

The Aid to the Blind program started in December, and since that time 128 applications have been received with 79 acted upon.

During the year 1,444 families were certified for commodities, bringing the total number of families receiving this form of assistance to 2,107 in the District.

Referrals to the WPA total 1,476 families and to the NYA 243 youths.

The staff has devoted roughly one-half its time to Old Age Assistance and Aid to the Blind while the other half has been given to the certification of those seeking commodities or WPA or NYA employment.

District No. 8 Welfare Board is especially proud of the Child Welfare Unit in Highlands County. Mrs. V. G. Watters, board member from the county is chairman of its advisory committee.

MONTHLY PAYMENTS

MONTH		OLD AGE ASSISTANCE	AID TO THE BLIND	
July	1937	6,619.90		
August		7,829.00		
September		8,957.00		
October		13,001.00		
November		16,196.00		
December		19,091.00		
January	1938	20,912.00		
February		22,586.00	27.00	
March		23,764.00	282.00	
April		24,165.00	566.00	
May		23,644.00	619.00	
June		23,029.00	740.00	
Total		\$209,793.90	\$2,234.00	\$212,027.90

ANNUAL STATISTICAL REPORT

July 1, 1937 through June 30, 1938

	OLD AGE ASSISTANCE	AID TO THE BLIND
Applications Pending (7-1-37)	670	
Applications Received (7-1-37 to 6-30-38)	2,218	128
Total Number Applications	2,888	128
Applications given Board Action	2,277	79

STATE WELFARE BOARD

79

	OLD AGE ASSISTANCE	AID TO THE BLIND
Approved	1,323	56
Rejected	578	17
Disposed of for Other Reasons	376	6
Applications Pending (June 30, 1938)	611	49
Cases Receiving Assistance (July 1, 1937)	515	
Cases Approved and Added (7-1-37 to 6-30-38)	1,322	56
Total Cases Assisted during Fiscal Year	1,837	56
Cases Closed (July 1, 1937 to June 30, 1938)	131	1
Total Number Receiving Assistance (June 1938)	1,706	55
Amount	\$23,029.00	\$740.00
Average Grant	13.50	13.45
New Cases Certified for Commodities	1,495	
Total Receiving Commodities	1,898	
Referrals to WPA	1,580	
Referrals to NYA	262	
Referrals to Rural Resettlement	3	
Applications Completed for CCC	509	
Services to other Federal Programs	52	
Families Receiving Case Work Services	10	
Other Services to Individuals	1	
Services to Mental Hospitals	1	
Services to Penal Institutions	6	
Services to Public Children's Institutions	17	
Services to Courts on Adult Cases	5	
Services to County and City Welfare Departments	87	
Out of Town Inquiries	449	
Other Services	147	

REPORT OF EXPENDITURES
July 1, 1937 through June 30, 1938

Salaries	37,714.80	
Child Welfare Service Salaries	717.50	
Travel	7,858.42	
Board Members Travel	891.73	47,182.45
Miscellaneous		
Auto Maintenance	97.86	
Building Supplies & Maintenance	39.50	
Express	16.93	
Fuel	61.49	
Gas & Oil	339.25	
Lights	79.65	
Office Equipment & Repairs	63.75	
Office Supplies & Expense	1,199.82	
Postage	901.20	
Telephone & Telegraph	529.59	
Water & Ice	58.05	3,387.09
Total Expenses		50,569.54
Equipment Purchased	188.98	188.98
Total Expenditures		\$50,758.52

DISTRICT NO. 9

Headquarters: Miami.

Director: Mrs. Catherine Argo.

Board Members: Samuel J. Barco, chairman;
Mrs. Guy V. Williams, secretary; Mrs. Bernard Simon, publicity chairman; Alvin C. Horton, Curtis E. Lee.

County: Dade.

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Members of the Board have appeared before civic organizations and county and city officials to explain the Welfare program. The chairman gave a series of broadcasts to acquaint the public with the program. The newspapers have cooperated and given publicity.

The Board succeeded in securing an allocation of \$3,000 from the Dade County commissioners for rent for the district and colored offices for the fiscal year 1938-39.

Close working relations with other welfare agencies have been developed. For the past six months the children's committee of the Allied Council of Social Agencies has held its meetings in the Board room.

Seasonal employment in Miami and the rich farming section bordering the Everglades constitutes an outstanding problem and makes it necessary to close and reopen many certifications already made to the WPA, NYA and other federal agencies. Many recipients of District 9 own their own homes and are able to rent rooms during the tourist season. This causes the suspending and reopening of many cases. In January the staff was handling 524 requests from allied federal agencies. In June the same staff was being asked to handle 2,143 requests.

MONTHLY PAYMENTS

MONTH		OLD AGE ASSISTANCE	AID TO THE BLIND	
July	1937	15,423.44		
August		19,808.00		
September		22,746.00		
October		25,704.00		
November		28,984.00		
December		32,731.00		
January	1938	34,739.00		
February		36,508.00	110.00	
March		37,692.00	470.00	
April		37,371.00	635.00	
May		36,682.00	884.00	
June		37,073.00	1,077.00	
Total		\$356,641.44	\$3,176.00	\$368,817.44

ANNUAL STATISTICAL REPORT

July 1, 1937 through June 30, 1938

	OLD AGE ASSISTANCE	AID TO THE BLIND
Applications Pending (7-1-37)	529	
Applications Received (7-1-37 to 6-30-38)	2,316	191
Total Number Applications	2,845	191
Applications given Board Action	2,210	73

STATE WELFARE BOARD

81

	OLD AGE ASSISTANCE	AID TO THE BLIND
Approved	1,357	57
Rejected	634	9
Disposed of for Other Reasons	219	7
Applications Pending (June 30, 1938)	635	118
Cases Receiving Assistance (7-1-37)	866	
Cases Approved and Added (7-1-37 to 6-30-38)	1,353	56
Total Cases Assisted during Fiscal Year	2,219	56
Cases Closed (July 1, 1937 to June 30, 1938)	187	
Total Number Receiving Assistance (June 1938)	2,032	56
Amount	\$37,073.00	\$1,077.00
Average Grant	18.24	19.23
New Cases Certified for Commodities	1,641	
Total Receiving Commodities	1,272	
Referrals to WPA	1,713	
Referrals to NYA	197	
Referrals to Rural Resettlement	105	
Applications Completed for CCC	323	
Services to other Federal Programs	30	
Families Receiving Case Work Services	64	
Other Services to Individuals	67	
Services to Mental Hospitals	22	
Services to Penal Institutions	33	
Services to Public Children's Institutions	28	
Services to Private Children's Institutions	13	
Services to Juvenile Courts	3	
Services to Courts on Adult Cases	3	
Services to County and City Welfare Departments	4	
Out of Town Inquiries	857	
Other Services	223	

REPORT OF EXPENDITURES
July 1, 1937 through June 30, 1938

Salaries	41,479.31	
Travel	2,061.10	
Board Members Travel	337.15	43,877.56
Miscellaneous		
Auto Maintenance	57.83	
Building Supplies & Maintenance	53.28	
Express	3.45	
Gas & Oil	141.38	
Lights	287.69	
Office Equipment & Repairs	125.35	
Office Supplies & Expense	1,202.68	
Postage	562.00	
Telephone & Telegraph	608.48	
Water & Ice	60.07	
Rent	2,549.00	5,651.21
Total Expenses		49,528.77
Equipment Purchased	256.85	256.85
Total Expenditures		\$49,785.62

DISTRICT NO. 10

Headquarters: West Palm Beach.

Director: L. R. Bristol.

Board Members: George A. Chalker, chairman; Stanley Kitching, vice-chairman; Mrs. Christine Edenfield, secretary; Dr. David Rose, E. H. Hunt, Judge Otis R. Parker, Dr. Carl N. Herman, Mrs. R. E. Oliver, Ernest A. Ramsey.

Counties: Palm Beach, Martin, Indian River, Okeechobee, Saint Lucie, Broward and Monroe.

* * * *

During the first six months of the fiscal year activities of the district were largely confined to the determination of eligibility of Old Age Assistance applicants. During the latter part of the period the Aid to the Blind program was inaugurated and shared the center of the stage until the pressure of applicants for certification to WPA relegated to the back-

ground all other activities during May and June.

Practically 2,100 persons applied for certification to WPA during June alone, or an average of approximately 100 applicants for each of the 20 regular and 2 extra visitors in the district during this month. In addition each regular visitor carried an average case load of 85 public assistance cases, or an excess of 35 over the generally accepted standard case load for public assistance workers. Such heavy case loads have impaired the quality of work done by the staff.

Despite these conditions, the results of the program have been most encouraging. Hundreds of the persons assisted have been given at least a minimum of security and have been provided with purchasing power of their own.

At the close of the fiscal year, 1,894 persons were receiving Old Age Assistance and 96 were receiving Aid to the Blind, with 730 applications for OAA and 77 for AB pending.

MONTHLY PAYMENTS

MONTH		OLD AGE ASSISTANCE	AID TO THE BLIND	
July	1937	12,752.40		
August		15,240.00		
September		17,069.00		
October		21,380.00		
November		26,348.00		
December		29,708.00		
January	1938	32,616.00		
February		33,578.00	467.00	
March		33,498.00	1,061.00	
April		32,011.00	1,283.00	
May		30,964.00	1,394.00	
June		30,697.00	1,445.00	
Total		\$315,861.40	\$5,650.00	\$321,511.40

ANNUAL STATISTICAL REPORT

July 1, 1937 through June 30, 1938

	OLD AGE ASSISTANCE	AID TO THE BLIND
Applications Pending (7-1-37)	324	
Applications Received (7-1-37 to 6-30-38)	2,503	273
Total Number Applications	2,827	273
Applications given Board Action	2,033	193
Approved	1,276	165
Rejected	608	26
Disposed of for Other Reasons	149	2
Applications Pending (June 30, 1938)	794	80

STATE WELFARE BOARD

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	OLD AGE ASSISTANCE	AID TO THE BLIND
Cases Receiving Assistance (7-1-37)	828	
Cases Approved and Added (7-1-37 to 6-30-38)	1,276	98
Total Cases Assisted during Fiscal Year	2,104	98
Cases Closed (7-1-37 to 6-30-38)	210	2
Total Number Receiving Assistance (June 1938)	1,894	96
Amount	\$30,697.00	\$1,445.00
Average Grant	16.21	15.05
New Cases Certified for Commodities	1,158	
Total Receiving Commodities	2,002	
Referrals to WPA	2,406	
Referrals to NYA	316	
Applications Completed for CCC	464	
Services to other Federal Programs	49	
Families Receiving Case Work Services	27	
Other Services to Individuals	99	
Services to Mental Hospitals	6	
Services to Penal Institutions	20	
Services to Public Children's Institutions	1	
Services to Private Children's Institutions	1	
Services to Juvenile Courts	3	
Services to Courts on Adult Cases	1	
Services to County and City Welfare Departments	120	
Out of Town Inquiries	347	
Other Services	156	

REPORT OF EXPENDITURES
July 1, 1937 through June 30, 1938

Salaries	40,084.84	
Travel	5,409.90	
Board Members Travel	723.03	46,217.77
Miscellaneous		
Auto Maintenance	166.53	
Building Repairs	190.00	
Building Supplies & Maintenance	17.91	
Express	25.04	
Fuel	22.66	
Gas & Oil	362.61	
Janitor Service	20.75	
Office Equipment & Repairs	139.36	
Office Supplies & Expense	1,109.15	
Postage	987.39	
Telephone & Telegraph	760.82	
Water & Ice	107.00	
Transportation of District Office	61.70	
Board Meeting Minutes	30.00	4,000.92
Total Expenses		50,218.69
Equipment Purchased	344.40	344.40
Total Expenditures		\$50,563.09

FIRST ANNUAL REPORT

DISTRICT NO. 11

Headquarters: Leesburg.

Director: Miss Martha Parrish.

Board Members: W. F. Robinson, chairman; Harwell Wilson, vice-chairman; R. B. Fuller, Mrs. V. R. Judson, Mrs. W. F. Reid, Mrs. J. M. Douglas, Ben C. Withers, Mrs. S. C. Colley, Mrs. J. H. Popham.

Counties: Lake, Polk, Marion and Sumter.

* * * *

During the fiscal year the Old Age Assistance program has occupied the greater part of the district staff's time. Since July 1, 1937, the Board has acted upon 3,746 new Old Age Assistance applications. Of these, 1,389 were rejected or disposed of for other reasons. On June 30, 1938, there were 1,052 cases pending.

During the entire year no appeals were heard by the Board. Including the cases carried over from the year before, a total of 3,193

persons received Old Age Assistance during the year. Two hundred and eighty-four were closed, leaving a total of 2,909 recipients on June 30.

A large part of the work on this program was the interpretation necessary, as neither the applicants nor the general public understood the real nature of Old Age Assistance. Many persons desirous of helping various individuals actually slowed up the investigating process by requiring lengthy explanations of the regulations. Had the program been better understood, many persons who were ineligible would never have applied, thereby saving the staff's time.

The Aid to the Blind program, which was started in January, has resulted in 110 persons receiving assistance. On June 30 there were 77 pending applications, with investigations virtually completed for the disposition of all of them at the July Board meeting.

MONTHLY PAYMENTS

MONTH		OLD AGE ASSISTANCE	AID TO THE BLIND	
July	1937	8,487.30		
August		13,707.00		
September		17,339.00		
October		24,528.00		
November		30,099.00		
December		35,140.00		
January	1938	44,283.00	223.00	
February		44,843.00	1,194.00	
March		45,351.00	1,237.00	
April		45,434.00	1,405.00	
May		44,457.00	1,503.00	
June		43,352.00	1,614.00	
Total		\$397,020.30	\$7,176.00	\$404,196.30

ANNUAL STATISTICAL REPORT

July 1, 1937 through June 30, 1938

	OLD AGE ASSISTANCE	AID TO THE BLIND
Applications Pending (7-1-37)	567	
Applications Received (7-1-37 to 6-30-38)	4,230	232
Total Number Applications	4,797	232
Applications given Board Action	3,745	155
Approved	2,357	115
Rejected	850	22
Disposed of for Other Reasons	538	18
Applications Pending (June 30, 1938)	1,052	77
Cases Receiving Assistance (7-1-37)	851	

STATE WELFARE BOARD

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	OLD AGE ASSISTANCE	AID TO THE BLIND
Cases Approved and Added (7-1-37 to 6-30-38)	2,357	113
Total Cases Assisted during Fiscal Year	3,208	113
Cases Closed (7-1-37 to 6-30-38)	276	3
Total Number Receiving Assistance (June 1938)	2,932	110
Amount	\$43,352.00	\$1,614.00
Average Grant	14.79	14.67
New Cases Certified for Commodities	1,699	
Total Receiving Commodities	1,987	
Referrals to WPA	1,943	
Referrals to NYA	241	
Referrals to Rural Resettlement	18	
Applications Completed for CCC	768	
Services to other Federal Programs	5	
Families Receiving Case Work Services	374	
Other Services to Individuals	19	
Services to Mental Hospitals	3	
Services to Penal Institutions	3	
Services to Public Children's Institutions	29	
Services to Private Children's Institutions	1	
Services to Juvenile Courts	15	
Services to Courts on Adult Cases	4	
Services to County and City Welfare Departments	1,403	
Out of Town Inquiries	812	
Other Services	683	

REPORT OF EXPENDITURES

July 1, 1937 through June 30, 1938

Salaries	49,762.68	
Child Welfare Service Salaries	851.00	
Travel	9,094.27	
Board Members Travel	451.80	60,159.75
Miscellaneous		
Auto Maintenance	331.29	
Building Supplies & Maintenance	82.01	
Express	16.60	
Fuel	4.65	
Gas & Oil	465.78	
Office Equipment & Repairs	201.65	
Office Supplies & Expense	1,270.81	
Postage	1,069.00	
Telephone & Telegraph	502.52	
Water & Ice	21.55	
Rent	140.00	4,105.86
Total Expenses		64,265.61
Equipment Purchased	637.84	637.84
Total Expenditures		\$64,903.45

DISTRICT NO 12

Headquarters: Orlando.

Director: Miss Margaret Windau

Board Members: Eldridge Hart, chairman; George I. Fullerton, vice-chairman; W. F. Cappleman, executive secretary; Mrs. L. W. Summerlin, Mrs. Edna Price Rosenkranz, Mrs. Marie Crosby, James F. MacMillan, Mrs. A. G. Wagner.

Counties: Volusia, Orange, Seminole, Osceola and Brevard.

* * * *

The responsibility for the administration of Old Age Assistance was a tremendous undertaking for the Board. In addition to 912 cases already receiving OAA in July, 1937, the Board was responsible for the investigation of 4,552 cases during the past fiscal year. It is interesting to note that of the Old Age Assistance cases pending July 1, and those applications received since then, that 51 per cent were

approved, 29 per cent were rejected and 20 per cent remain pending.

The administration of Aid to the Blind, though less in volume, carried with it a great responsibility for much needed service. The Board also served several Federal agencies, including WPA, NYA, CCC and Commodity distribution.

The District Board was fortunate in securing cooperation of county commissioners in an effective administration of the 1937 welfare act. In the two larger counties the commissioners maintained welfare departments. In Orange County the District Board has assumed responsibility for the relief and services provided by the Winter Park Welfare Association. The Osceola County commissioners had no paid welfare worker and the District Welfare Board workers in that county made investigations for direct relief provided by the commissioners. The Board was completely responsible for the administration of direct relief and medical care in Seminole County.

MONTHLY PAYMENTS

MONTH		OLD AGE ASSISTANCE	AID TO THE BLIND	
July	1937	11,749.00		
August		16,065.00		
September		22,676.00		
October		27,438.00		
November		31,736.00		
December		38,183.00		
January	1938	45,727.00		
February		47,532.00	398.00	
March		48,454.00	801.00	
April		48,802.00	1,376.00	
May		48,565.00	2,253.00	
June		48,142.00	2,789.00	
Total		\$436,069.00	\$7,617.00	\$443,686.00

ANNUAL STATISTICAL REPORT

July 1, 1937 through June 30, 1938

	OLD AGE ASSISTANCE	AID TO THE BLIND
Applications Pending (7-1-37)	880	
Applications Received (7-1-37 to 6-30-38)	3,682	262
Total Number Applications	4,562	262
Applications given Board Action	3,666	208
Approved	2,334	170

STATE WELFARE BOARD

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	OLD AGE ASSISTANCE	AID TO THE BLIND
Rejected	710	25
Disposed of for Other Reasons	622	13
Applications Pending (June 30, 1938)	896	54
Cases Receiving Assistance (7-1-37)	912	
Cases Approved and Added (7-1-37 to 6-30-38)	2,334	160
Total Cases Assisted during Fiscal Year	3,246	160
Cases Closed (7-1-37 to 6-30-38)	358	2
Total Number Receiving Assistance (June 1938)	2,888	158
Amount	\$48,142.00	\$2,789.00
Average Grant	16.67	17.65
New Cases Certified for Commodities	995	
Total Receiving Commodities	1,794	
Referrals to WPA	3,722	
Referrals to NYA	311	
Applications Completed for CCC	471	
Families Receiving Case Work Services	74	
Other Services to Individuals	1	
Services to Mental Hospitals	4	
Services to Penal Institutions	9	
Services to Public Children's Institutions	4	
Services to Private Children's Institutions	4	
Services to Juvenile Courts	11	
Services to Courts on Adult Cases	7	
Services to County and City Welfare Departments	856	
Out of Town Inquiries	530	
Other Services	154	

REPORT OF EXPENDITURES

July 1, 1937 through June 30, 1938

Salaries	55,860.31	
Child Welfare Service Salaries	1,749.50	
Travel	8,789.40	
Child Welfare Travel	97.40	
Board Members Travel	594.67	67,091.53
Miscellaneous		
Auto Maintenance	29.15	
Building Supplies & Maintenance	86.91	
Express	57.82	
Fuel	89.27	
Gas & Oil	237.80	
Office Equipment & Repairs	169.64	
Office Supplies & Expense	1,532.97	
Postage	1,230.81	
Telephone & Telegraph	922.28	
Water & Ice	131.72	
Janitor Service	4.15	4,492.52
Total Expenses		71,584.05
Equipment Purchased	138.18	138.18
Total Expenditures		\$71,722.23

DATE LOANED

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\$20,000,000.00 In Federal Funds

Brought Into Florida During the Fiscal Year Ending June 30, 1938,
Through Agencies Served or Administered by The State Welfare Board.

It Administers:—

- Old Age Assistance
- Aid to the Blind
- Aid to Dependent Children
- Distribution of Surplus Commodities
- Federal Child Welfare Services Through State Child Welfare Department.

It Certifies for:—

- WPA Employment
- Surplus Commodities
- NYA Employment
- NYA Scholarships .

It is the Selecting Agency for:—

- Civilian Conservation Corps

It Licenses and Supervises:—

- Child-Caring Agencies
- Institutions For Children
- Boarding Homes For Children
- Maternity Homes

It Encourages:—

- Federal Buying of Surplus Florida Commodities

It Offers and Gives Service to:—

- County and City Commissioners, Juvenile and County Courts, Local Welfare Organizations, Civic Groups, Crippled Children's Commission, State Hospital, Colleges and Universities in the Award of NYA Scholarships, Girl's Industrial School, Florida Farm Colony, Boy's Industrial School, Out-of-State Agencies, Out-of-State Institutions, State Child Welfare Departments.